(Open Session)

ICC-01/11-01/11

- 1 International Criminal Court
- 2 Appeals Chamber
- 3 Situation: Libya
- 4 In the case of The Prosecutor v. Saif Al-Islam Gaddafi ICC-01/11-01/11
- 5 Presiding Judge Chile Eboe-Osuji, Judge Howard Morrison, Judge Piotr Hofmański,
- 6 Judge Luz del Carmen Ibáñez Carranza and Judge Solomy Balungi Bossa
- 7 Appeals Hearing Courtroom 1
- 8 Tuesday, 12 November 2019
- 9 (The hearing starts in open session at 9.35 a.m.)
- 10 THE COURT USHER: [9:35:30] All rise.
- 11 The International Criminal Court is now in session.
- 12 Please be seated.
- 13 PRESIDING JUDGE EBOE-OSUJI: [9:35:53] Thank you very much.
- 14 We will, without further ado, proceed where we left off yesterday. This morning,
- 15 we'll receive submissions from the representatives of the State of Libya.
- 16 But before we call on them, Mr Faal, you will have another opportunity to speak later,
- 17 you may want to look at the record of your submissions yesterday, when you said
- 18 that the filing that was made by the OPCD before the Pre-Trial Chamber, which is
- 19 part of the records of this Court, were not made on instructions of Mr Gaddafi the
- 20 first time.
- 21 Look at that to see whether you really meant to say that and the implications of it and
- see -- well, I'll just leave it at that, when you speak. One of the difficulties with this
- sort of thing is we don't know what will happen in this case and we'll be
- 24 reluctant to -- it will be a little strange if another lawyer not you comes up later
- 25 and says that what you said before this Chamber were not made on instructions of

(Open Session)

ICC-01/11-01/11

- 1 Mr Gaddafi.
- 2 Think about that and then speak to it when it's your turn.
- 3 Now, the State of Libya.
- 4 MR El-GEHANI: [9:37:55] Good morning, Mr President, and distinguished
- 5 members of the Appeals Chamber. My name is Ahmed El-Gehani, the
- 6 representative of the State of Libya to the ICC. I appear today before your Court
- 7 with His Excellency, the minister of justice, Mr Mohamed Abd Alwahed Lamlom.
- 8 Mr Lamlom, a former judge in the Bayda court, and he worked before as a prosecutor
- 9 in the same district.
- 10 We are very honoured to have the opportunity to address the Court on the subject of
- 11 the admissibility challenge submitted by Mr Saif Gaddafi.
- 12 The head of the Libyan delegation, Mr Lamlom, will address your Court in order to
- 13 express and update you about the Libyan government's view regarding the subject.
- 14 And in his speech, you will find answers maybe direct or indirect on the points or
- 15 the questions raised by the Court.
- 16 After that, may I take the floor from him to explain and to make clear some points.
- 17 I give the floor now to His Excellency, Mr Mohamed Lamlom, to address you in the
- 18 Arabic language.
- 19 PRESIDING JUDGE EBOE-OSUJI: [9:39:42] Thank you very much.
- 20 You may proceed, but remember you have 45 minutes.
- 21 MR El-GEHANI: [9:39:43] Yes.
- 22 PRESIDING JUDGE EBOE-OSUJI: [9:39:44] Thank you.
- 23 MR El-GEHANI: [9:39:45] Thank you.
- 24 PRESIDING JUDGE EBOE-OSUJI: [9:39:45] Between the both of you.
- 25 MR El-GEHANI: [9:39:51] Yes, okay.

(Open Session)

ICC-01/11-01/11

MR LAMLOM: [9:40:03] (Interpretation) Your Honours, distinguished members
of the Appeals Chamber, ladies and gentlemen, good morning to you all.
I am honoured to stand before the ICC here alongside Mr Ahmed El-Gehani, the
representative of the State of Libya, in this hearing dedicated to the hearing filed by
Mr Saif Al-Islam Gaddafi, which is the second filing of such nature on the matter of
admissibility.

In my capacity as minister of justice in the State of Libya and as a former judge in the
Al-Bayda court in eastern Libya, I would like to point out the following elements to
Your Honours. First, my government is strongly -- is a strong believer in the
principle of the administration of justice via domestic judiciary and that is one way in
which States manifest their sovereignty.

12 However, States can go through emergencies or force majeure, which puts them in

13 situations where the administration of criminal justice in a timely fashion becomes

14 difficult. And that as far as the perpetrators of the most heinous and serious crimes

15 are concerned, and these are war crimes, crimes against humanity and genocide.

16 This is true, particularly when a domestic judiciary faces insurmountable challenges

17 like the inability to bring defendants before courts, which provided that is not due to

18 any willing underperformance or miscarriage of justice.

19 In such situations, should the domestic judiciary be seriously willing and interested in

20 prosecuting these criminals, then such a judiciary should make use of all legal means

21 through national laws, including trialing people *in absentia*.

22 And this is what the Libyan judiciary did, by trialing people on the most serious

23 crimes while *in absentia*. And one example of that was Mr Saif Al-Islam Gaddafi,

24 who was sentenced and convicted on the crimes attributed to him in absentia.

25 This sentence is more -- is, rather, a deterrent sentence and not a sentence to be

(Open Session)

ICC-01/11-01/11

1 implemented. Should he be apprehended, should he turn up to the court, this 2 sentence becomes null and void and has no consequences as per the rules of Libyan 3 judiciary and as per the rights of convicts. 4 These convicts must be retrialled *in presentia* so that they can defend themselves 5 directly in presentia through their own defence representatives that they choose, 6 without any interference from any other party. 7 Should they refrain or should they be unable to appoint their own defence lawyers 8 under Libyan law, like all modern laws, obligates the court to assign him a defence 9 team before the trial takes place. The Libyan judiciary cannot be -- the Libyan 10 judiciary has not carried out all possibilities unless a trial in presentia is held. 11 My government and, in particular, the ministry of justice and the public prosecutor's 12 office, represented in the attorney general's office, have always been steadfast in 13 cooperating with international law in the proper administration of criminal justice 14 and in providing justice for victims and to ensure that impunity -- to ensure that there 15 is no impunity. 16 And this is particularly true in the most serious and heinous crimes, and this is 17 particularly true as well in our relationship with States, international organisations 18 with whom we have relations and this is especially with the ICC, with whom we have 19 had a relationship since UN Security Council Resolution 1970 of 2011. 20 Since that resolution has been issued, we have had a good relationship built on trust 21 and mutual cooperation, exchange of information, with the aim of achieving justice 22 and granting justice for victims. 23 This is manifested by Ms Fatou Bensouda's briefing, regular briefing before the UN

24 Security Council and her constant commendations of the cooperation witnessed from

25 Libyan authorities.

12.11.2019

(Open Session)

ICC-01/11-01/11

1 This cooperation, as previously stated, has been going on since 2011, on the basis of 2 the principle of complementarity between the Libyan judiciary and the International 3 Criminal Court. Libya is the first country to achieve the principle of 4 complementarity when it filed a challenge to the admissibility of the case of 5 Mr Abdullah Al-Senussi. 6 The Court ruled the case inadmissible and that the Libyan judiciary is the judiciary 7 that has jurisdiction to carry out such a trial, which means that the Libyan judiciary is 8 capable of carrying out such a fair and transparent trial as per international standards. 9 And Libya takes pride in that ruling and we consider it as a testimony by an 10 international body of justice, which is the ICC, a testimony to the integrity and 11 capability of the Libyan judiciary. 12 Your Honours, honourable Judges, the Libyan judiciary and the attorney general's 13 office continue to exert strenuous efforts in the protection of human rights, whether 14 concerning violations affecting Libyans or foreigners, including immigrants who 15 witness violations while on Libyan territory. This continues to be a subject of 16 concern and interest for us because of its relevance to human rights and human dignity. 17 18 While being cognizant of the importance of respect for human rights, we have

created -- we have designated a new position in the ministry of justice, which is the 20 deputy minister for human rights. Since 2017, exerting its -- the position is exerting 21 its functions through designated subcommittees.

22 The current deputy minister for human rights has achieved significant progress and is 23 now in the process of filing their first reports on their assigned tasks.

24 The ministry of justice has been working to activate the transitional justice process to

25 ensure that the national transitional justice process becomes fruitful and provides real

19

(Open Session)

ICC-01/11-01/11

remedies for what the Libyans suffered from during the former -- in the time of the
 former regime.

We have also enacted regulations for transitional justice by Law No. 29 of 2013, and
filed that to the competent authorities to ensure the activation and full enforcement in
the forum of creating truth commissions as well as commissions for reconciliation,
reparations and justice for victims.

7 In a nutshell, my government is serious in ensuring -- in working towards justice and 8 fair treatment for victims whose suffering we feel, given the violations that they 9 incurred. We also believe that justice and ending impunity must be achieved 10 whether through domestic judiciary or international judiciary of which we are part. 11 Therefore, any measure, any action that cripples that process is a measure that we can 12 never accept or acquiesce to. The attempts to circumvent the law to justify impunity, 13 these attempts must be repelled in every -- with every legal means possible. 14 I would like to recall here that amnesty Law No. 6 of 2015 is one of the laws that has 15 been misinterpreted to achieve impunity. This law does not apply to arbitrary 16 killing, identity-based murder and crimes against humanity in general, and this is 17 clear -- this is in the explicit text of Article 3, paragraph 4 and 6 of the said law. 18 These paragraphs exclude identity-based murder, kidnapping and forced 19 disappearance, torture and all corruption crimes from the applicability of the said law. 20 This is as far as the merits are concerned. 21 PRESIDING JUDGE EBOE-OSUJI: [9:50:17] Yes, Counsel, if you can speak more 22 slowly because your speech is being interpreted by the interpreters and they need to

23 be able to catch up with you. Thank you. Not very slowly, but at a pace that they

24 can manage. Thank you.

25 MR LAMLOM: [9:50:40] (Interpretation) I would like to recall here, that Law No. 6

Page 6

(Open Session)

ICC-01/11-01/11

1 of 2015 is one of these means that has been used -- has been misused and 2 misinterpreted to achieve impunity. Therefore, this law does not apply to crimes of 3 arbitrary killing, murder based -- identity-based murder and crimes against humanity 4 in general. This is in the explicit terms of Article 3, paragraphs 4 and 6, which exclude -- this 5 6 article excludes murder, identity-based murder, kidnapping, forced disappearance, 7 torture and corruption in all its forms from the applicability of the amnesty law. 8 This is as far as the merits are concerned and as far as procedures are concerned. 9 And -- well, let's suppose that some of the crimes Mr Saif Al-Islam Gaddafi's charged 10 with, let's assume that some of these crimes can be -- can have amnesty. The 11 prerequisites for amnesty do not apply to him because the said law requires in its 12 second article to grant amnesty; that the person repent and refrain from going back to 13 wrongdoing and reconcile with the victim or the succeeding blood holder, which 14 Mr Saif Al-Islam Gaddafi did not do. 15 PRESIDING JUDGE EBOE-OSUJI: [9:52:41] One second, please. Did you say this 16 other condition is in Article 2? You said earlier that Article 3 has some exceptions 17 and those exceptions are arbitrary killing, murder, torture, crimes against humanity. 18 And then you also now are saying that there's another condition, that a person has to 19 express remorse or something of that nature. 20 In what provision is this second condition? Article 2 or still Article 3?

MR LAMLOM: [9:53:29] (Interpretation) It is the second article indeed of Law No.
6 of 2015. The provision in question is very clear. I will read it out to you. I will
read out this article, quote:

For the applicability of the amnesty law -- for beneficiaries of the amnesty law must
fulfil the following requirements:

12.11.2019

(Open Session)

ICC-01/11-01/11

1 First, to express remorse in written format; to refrain from going back to old -- to -- to

2 their wrongdoing, to their criminal conduct.

3 This commitment on not going back to wrongdoing does not apply to

4 misdemeanours or crimes punishable only by fines.

5 Second, in financial crimes, assets that are subject of the crime must be returned.

6 Third, reconciliation with the victim or his custodian or a pardon or -- unless a pardon

7 is provided by the succeeding blood holder or custodian of the victim.

8 Fourth, the handover of weapons or objects that were used for the crime or in the

9 place where the crime has taken place.

10 Fifth, to return the subject in question to its original state, and this applies to crimes

11 that pertain to land or to transportable assets.

12 These are prerequisites for the application of the said law as per its -- Article 2.

13 PRESIDING JUDGE EBOE-OSUJI: [9:55:37] All right. Can you help us again,

14 please. If you can repeat the same exercise for Article 3, it will be very very helpful.

15 What you've just done with Article 2, you read out the text of the provision. Can

16 you assist us to do the same with the text of the provision of Article 3 that you spoke

17 to earlier. You gave us the summary of it. Can you read it out, please, the actual

18 text, if it is not too long.

MR LAMLOM: [9:56:08] (Interpretation) Yes, with pleasure I will read outArticle 3.

21 The provisions of this law do not apply to the following crimes: First, crimes of

terrorism as per the law -- as per Law No. 3 of 2014.

23 Second, crimes of drugs, smuggling and trafficking and all related crimes in general.

24 Third, improper conduct, possibly fornication and any similar crimes.

25 Fourth, identity-based murder, kidnapping, forced disappearance and torture.

(Open Session)

ICC-01/11-01/11

1 Fifth, border-related crimes whenever filed to the judiciary.

2 Sixth, all kinds of corruption crimes.

3 These crimes are excluded from the applicability of the amnesty law, your Honours.

4 PRESIDING JUDGE EBOE-OSUJI: [09:57:37] Thank you very much.

5 MR LAMLOM: [09:57:45] (Interpretation) I will resume where I stopped.

6 And as far as the procedural aspect is concerned and suppose -- assuming that some

7 of the crimes that Mr Gaddafi is charged with are covered by the amnesty law, the

8 prerequisites for applying such law do not exist in his case because the said law

9 requires in its second article that the person provide a written -- in written format

10 states remorse, commit not to go back to the -- to his criminal conduct and reconcile

11 with the victims or his succeeding blood owner, which Mr Gaddafi did not do.

12 And he continues to deny having committed such crimes and has not made any effort

13 to reconcile with the victims or their families, and continues to try to escape the

14 Libyan judiciary, international -- Libyan justice and international justice alike.

15 Regardless of these prerequisites for granting amnesty, for anyone to benefit from

16 such amnesty, there needs to be a relevant decision issued by the competent judicial

17 authority, as per Article 6 and 9 of the same law.

18 And I would like to remind you in this regard that the judicial authorities in Libya

19 have not issued any decision to consider Mr Saif Al-Islam Gaddafi -- to grant Mr Saif

20 Al-Islam Gaddafi amnesty as part of the amnesty law. And there cannot be any

21 other decision, and there can be -- any other decision by any other institution cannot

22 be taken into consideration.

23 In fact, the Libyan judiciary has confirmed that Mr Saif Al-Islam Gaddafi is not

24 benefiting from any amnesty by continuing to prosecute him under reference 525 of

25 2013, the Court of Assize of Tripoli, and has sentenced him *in absentia* on July 28, 2015,

(Open Session)

ICC-01/11-01/11

1 and convicted him on the crimes he was charged with.

2 Your Honours, we still need to clarify to the Court a few points and correct some of

3 the concepts that were brought up in yesterday's session.

4 Yesterday, there was a mention of Mr Saif Al-Islam Gaddafi's release from detention

5 and it was mentioned as if carried out by the judicial authorities, which did not

6 happen.

7 The term "release", when we hear the word "release", we would assume that some

8 court has ordered that. And in the case of Mr Saif Al-Islam Gaddafi, no court has

9 ordered such release. In fact, his detainers in Zintan released him. They decided to10 do so without checking with any judicial authority.

11 And therefore, the proper qualification of this incident, as per the Libyan criminal law,

12 this is a crime of aiding a fugitive to escape justice, punishable by law, whoever they

13 may be, guardians or being -- or whether it's the victim himself who engaged in such

14 conduct. Again, this is punishable by the Libyan criminal law as per Article 279.

15 Something else that was brought up yesterday is that Mr Saif Al-Islam Gaddafi

16 served four -- or spent four years and a half in prison and that such time spent in

17 detention can be considered a penalty served in prison; while, in fact, it isn't. These

18 were provisional precautionary measures, which we commonly refer to as kept in

19 pretrial detention; so that was pretrial detention and was not sentence serving.

20 As per Libyan law, the Libyan law of criminal procedures, that time spent in

21 detention will be deducted from the sentence should he be sentenced with a sentence

22 that deprives him of liberty. But other than that, it cannot be qualified as a sentence,

a penalty served.

24 Yesterday, also there was a mention of -- with regards to the ruling against

25 Mr Gaddafi, whether it's a ruling *in absentia* or *in presentia*. This was brought up by

Page 10

(Open Session)

ICC-01/11-01/11

1 the Defence team of Mr Gaddafi, but I will leave that point to Dr Ahmed El-Gehani, 2 who will further clarify how can a ruling be considered *in absentia* or *in presentia*. 3 Your Honours, distinguished attendees, we, in the ministry of justice, shouldering our 4 legal and ethical responsibility entrusted in us in ensuring the proper administration 5 of justice and in granting access to justice, commit to cooperation with international 6 organisations, with the aim of achieving the great goals of ending impunity and 7 holding accountable criminals and providing justice for victims. 8 In the end, we thank you for giving us this time and for listening and for your 9 Thank you all very much. attention. 10 PRESIDING JUDGE EBOE-OSUJI: [10:05:40] Thank you very much, but before you 11 sit, please help me understand something - you've helped us, you've been very clear 12 in your submissions - on the matter of the time he spent in detention. 13 Do I understand you to have said that under Libyan law, if, at the end of a trial, an 14 accused person is convicted and sentenced to say a prison sentence, that the time the 15 person spent in pretrial detention will be deducted from the prison sentence, but if 16 it is a sentence of the death penalty, obviously, there will be nothing to deduct. Is 17 that what you are saying? 18 MR LAMLOM: [10:06:36] (Interpretation) Of course if sentenced to death, then of 19 course that wouldn't apply. 20 PRESIDING JUDGE EBOE-OSUJI: [10:06:52] Yes, fair enough. 21 Now if you can help us then please understand, if possible, if you can help us with 22 this: How long was it that Mr Gaddafi spent in detention from the beginning until 23 the time of the release? Do you have information in that regard? 24 MR LAMLOM: [10:07:14] (Interpretation) I do not recall the time precisely, but 25 that's definitely in the records of the Court. From 2011 till around 2017,

12.11.2019

Page 11

(Open Session)

ICC-01/11-01/11

1 that's -- that's about the time.

PRESIDING JUDGE EBOE-OSUJI: [10:07:30] Fair enough, thank you very much.
MR El-GEHANI: [10:07:46] Thank you, your Honours. There is or there are two
points to make it clear, even in academic way, that the *presentia* and the *in absentia*,
according to the Libyan law or Libyan systems, we have two systems: Civil and
criminal system.

7 In the civil system, I mean contracts or compensation law, yes, the defendant, will be

8 enough for him to attend only one session to get a *presentia* jurisdiction or judgment.

9 In the criminal system and criminal justice, according to our system, all the accused,

10 the accused or suspects, should attend all the sessions; otherwise, regardless the

11 reasons, otherwise they are -- the judgment should be qualified as *in absentia*. This is

12 according to our system, and I heard yesterday many arguments about this issue. So

13 I think that is clear for -- for what we intend of it.

14 PRESIDING JUDGE EBOE-OSUJI: [10:09:16] But what about video? The

15 contention here, the Defence was submitting, that he was able to follow the

16 proceedings through video link for some of it. Now, where that happened, would it

17 qualify as *in absentia* or in the presence?

18 MR El-GEHANI: [10:09:43] Yes, for the video link, the Libyan procedural law has

19 been amended that any -- what we say, any audience by the video, the law, it's

20 considered as a *presentia*. Okay? But even in the video law -- sorry, in video

21 law -- link, the -- Mr Gaddafi having attended all the session, even by the

22 video -- video link.

23 PRESIDING JUDGE EBOE-OSUJI: [10:10:14] Thank you very much.

24 MR El-GEHANI: [10:10:20] Okay, thank you.

25 PRESIDING JUDGE EBOE-OSUJI: [10:10:24] Now, we will turn the audience over to

12.11.2019

(Open Session)

ICC-01/11-01/11

1 Lawyers for Justice in Libya and Redress.

2 You have 30 minutes.

3 MS MACDONALD: [10:10:36] Mr President, distinguished members of the

4 Appeals Chamber, as this Court knows, this is a joint amicus submission by Lawyers

5 for Justice in Libya and Redress.

Lawyers for Justice in Libya, it's important to recall, does not take any position on the
guilt or innocence of any individual. It is here to assist the Court with the legal issues
which arise in this case, and so far as its intervention in these proceedings has an
objective, it is simply that where there is sufficient evidence to charge a person with
serious international crimes, that person should be fairly tried before a competent and
impartial court.

12 Redress aims to ensure that survivors of torture and other international crimes are

13 able to ensure justice and reparation through the courts. And it has previously

14 intervened at numerous international courts on the question of amnesties and

15 immunities.

16 Your Honours, the *amici* have carefully studied all of the Court's questions and we

17 will answer the questions in which we are best placed to comment in the time

18 available, with no discourtesy intended if we are not able to cover everything.

19 Starting with the Libyan law issues, counsel for the Prosecutor and the OPCV have

20 addressed the Court on why the statute requires a conviction to be final in order for

21 Article 17(1)(c) and 20(3) to apply, and we adopt those submissions.

22 Based on that requirement of finality, the Prosecution explained very clearly

23 yesterday why the Pre-Trial Chamber was correct to find that the decision convicting

24 the accused was not final in Libyan law.

25 The starting point is that the accused was, as a matter of fact and law, convicted *in*

(Open Session)

ICC-01/11-01/11

absentia as the State of Libya has confirmed this morning. We do not repeat the
analysis of this point or of its procedural consequences under Libyan law.
As the honourable President put it to counsel for the Prosecutor yesterday afternoon
and as she confirmed, the accused's rights to an appeal and to a review of his sentence
are currently in abeyance while his conviction retains its *in absentia* status. So in
short, there are multiple cumulative reasons why the process does not count as final
in Libyan law.

Moving briefly on to Law No. 6, the Pre-Trial Chamber was correct to conclude that it could not lawfully have been applied to Mr Gaddafi, and we've just heard the State of Libya analyse very clearly why this is the case, as well as yesterday's detailed submissions on the matter from the Prosecutor and the OPCV. And we would highlight three points which seem to us to have emerged very clearly from these submissions.

14 Firstly, Article 6 of Law No. 6 requires that a decision issued under that law must 15 come from a, quote, "judicial authority". The decision purporting to apply the 16 amnesty to Mr Gaddafi is attributed to a minister of justice, a role which must, on any 17 view, be considered part of the executive rather than the judiciary and which - on the 18 particular facts of this case, as the State of Libya has made it clear - was not an 19 individual who formed part of the internationally recognised government of Libya. 20 Secondly, as you've heard, the law could not have properly been applied to 21 Mr Gaddafi because the crimes with which he was charged in Libya, including 22 murder and torture, are expressly excluded from the application of Law No. 6 by 23 Article 3.

And thirdly - and this is particularly important from the perspective of the victims of
the alleged crimes - there is no evidence that any of the other legal requirements,

(Open Session)

ICC-01/11-01/11

1 which you have heard read out in Article 2 of Law No. 6, have been fulfilled. 2 As you just heard, these include a written pledge to repent and not to reoffend; return 3 of goods or money stolen; and very importantly, given the nature of these crimes, 4 reconciliation with the victims of the offence or their legal survivor; and surrender of 5 the weapons used in the offences. 6 So this failure to comply with the requirements of Law No. 6 is particularly serious in 7 that it denies the victims of these crimes the rights which Law No. 6 expressly granted to them. 8 9 So for all these reasons, in our submission it's clear that the Pre-Trial Chamber was 10 right to find that Law No. 6 does not apply to the accused's case, and this is 11 significantly also the very clear position of the State of Libya as we've just heard. 12 The honourable President asked yesterday afternoon, "Well, why was Mr Gaddafi 13 released then?" And we've just heard a little about this from the representatives of 14 the State of Libya. 15 And the answer of course is that we do not know the underlying motivation for that 16 decision and this Court is not called upon to make any pronouncements in that 17 The decision was taken by a person out in an area out with the control of the regard. 18 government of Libya, and all we know is that the purported basis for the decision was 19 Law No. 6. 20 But the fact that that was the law that was pointed to as a legal basis for the release, 21 does not of course prove that that law actually justified the release, and for all the 22 reasons that we've heard in which I've tried to summarise, it plainly did not. 23 So, your Honours, the case could end there. But the Pre-Trial Chamber went on to 24 consider whether even if Law No. 6 had applied to the accused under Libyan law, this

25 will be enough to render the case inadmissible under the Rome Statute.

(Open Session)

ICC-01/11-01/11

1 And this part of the decision, although strictly obiter, gives rise to some 2 fundamentally important questions, which the Court has posed, beginning with 3 question a). 4 Your Honours, as the distinguished Prosecutor of this Court told the UN 5 Security Council when she addressed it last week on the situation in Libya: 6 "Impunity serves both as an obstacle and a threat to stability and must be checked [by] 7 the force of law." 8 In our submission, ending impunity requires that, in the words of the preamble, 9 which the honourable President cited yesterday: "[...] the most serious crimes of 10 concern to the international community as a whole must not go unpunished." 11 And the word which the framers of the Statute chose here is "unpunished". Not 12 "untried". 13 I will look at the question of effective punishment shortly because it's clearly of 14 significance on this issue. But keeping to complementarity for now, under the 15 Statute the objective of ending impunity does not of itself dictate where an accused 16 should be tried. That question is, of course, answered by the complementarity 17 regime by which the framers of the Statute gave effect to their political judgment as to 18 the proper balance between this Court and individual States. 19 Whether the complementarity regime actually serves to help close the impunity gap 20 depends entirely on how its applied in practice. If the Court applies it in a way 21 which gives undue deference to national proceedings, which do not truly fulfil the 22 aims of the Statute, then complementarity is actually on a path to serious tension with 23 the objective of ending impunity. 24 At this stage, one brief observation about the legitimacy of this Court's rule in

25 deciding on admissibility.

(Open Session)

ICC-01/11-01/11

1 The Defence in its appeal brief argues that the Court was intended to be 2 complementary to national legal systems and not to sit in judgment upon them. But 3 in our submission, sitting in judgment is nothing more than a pejorative way of 4 describing a task which the Statute specifically entrusts to the Court. It would have 5 been open to the framers of the Statute to make this Court's jurisdiction 6 conditional on a referral or a request by a relevant State Party. 7 Article 13 of the Statute would then have contained only option (a). But they did not 8 Rather, they empowered the Security Council to refer a situation and they do so. 9 empowered the Prosecutor to initiate investigations proprio motu. 10 And this establishes the principle that this Court's jurisdiction is not conditional on 11 the consent of States, and Article 17 and 20 make this Court - not states - the ultimate 12 arbiter of complementarity. 13 Now, in carrying out this important task, the Court necessarily examines the relevant 14 facts and the law, including domestic law. It is positively required in appropriate 15 cases to decide difficult issues, such as whether a State is willing and able to try the 16 accused. This inevitably requires analysis of and decisions about a State's conduct 17 and its legal framework. 18 Now, these are sensitive issues, but phrases such as "sitting in judgment" cannot 19 simply be deployed to try to deter this Court from doing the legitimate and important 20 job which the international community has entrusted to it. 21 The Court goes on to ask in question b) how the various competing interpretations of 22 Article 17(1)(c) and 20(3) of the Statute accord with the Statute's object and purpose. 23 The short answer in our submission is that if the proceedings in this case were held to 24 be sufficient to take the case away from the Court, then the effectiveness of the Statute 25 would be in grave doubt.

(Open Session)

ICC-01/11-01/11

Answering this question in greater detail really takes me on to the Court's questions j)
and k). In addressing those issues, I will begin with the status in international law of
amnesties for crimes against humanity. The relevance of international law on this
point stems, of course, from the definition of applicable law in Article 21(1)(a) of the
Statute, particularly in light of the Statute's deliberate silence on the issue of
amnesties.

7 The amici which I represent, the Prosecutor and the OPCV have all set out in their 8 written submissions and in their oral submissions which you heard yesterday, very 9 extensive materials showing that amnesties for international crimes and serious 10 human rights violations are incompatible with international law. Now I say 11 "incompatible with international law", that's a slightly loose phrase. Of course, it's 12 critical here in this criminal court to frame the issue with some care. The specific 13 question for this Court, of course, when considering its criminal jurisdiction over an 14 individual accused is whether a domestic law amnesty applied to somebody charged 15 with one of the crimes in the Rome Statute is such as to require this Court, an 16 international court, to hold the case inadmissible.

So taking this question in stages to break it down; firstly, it's clear that whatever the position in domestic law, applying an amnesty to serious international crimes may conflict with a number of Libya's treaty obligations, including the torture and genocide conventions and its obligations under human rights instruments, including the ICCPR and the African Charter on Human and Peoples' Rights. The abundant authority to this effect is summarised in the written submissions.

25 The the common theme of these obligations is that states are required to ensure the

24 effective trial and, if convicted, the effective punishment of those against whom there

25 is sufficient evidence of serious crimes.

(Open Session)

ICC-01/11-01/11

1	PRESIDING JUDGE EBOE-OSUJI: [10:24:11] Ms MacDonald, are
2	victims assuming this is possible to establish, are victims of a situation free to
3	renounce their requirement of punitive punishment in the sense of saying, Well,
4	having considered the full circumstances of a particular case, we, the victims, without
5	duress or pressure, we're happy to forgive and let things be?
6	MS MACDONALD: [10:24:48] Mr President
7	PRESIDING JUDGE EBOE-OSUJI: [10:24:48] As a general proposition to whether
8	or not amnesty is consistent with international law as well as whether there is an
9	inevitable obligation on States to always prosecute.
10	MS MACDONALD: [10:25:12] Mr President, it may depend on which so the
11	question as I understand it, is: Is the victim or the victims of international crimes
12	able to say or to renounce their rights, thus to extinguish the obligations on the State
13	in question to
14	PRESIDING JUDGE EBOE-OSUJI: [10:25:36] Indeed, yes.
15	MS MACDONALD: [10:25:38] punish?
16	PRESIDING JUDGE EBOE-OSUJI: [10:25:42] Indeed. South Africa, for example,
17	without pressing it too much, but that comes to mind.
18	MS MACDONALD: [10:25:46] Mr President, clearly there is a fertile and important
19	debate about broader measures of national reconciliation. Truth commissions, for
20	example. A great deal of academic writing on, for example, the South African
21	experience of trying to reconcile a society there, which had been fundamentally
22	divided in trying to bring peace for the future.
23	In my submission, when one keeps it to the nest of issues which are in the purview of
24	this case, in my submission it may depend on - one, the obligation in question; so
25	where the victim has a specific human right, for example. So where the victim has

(Open Session)

ICC-01/11-01/11

1 an individual human right to, for example, make a complaint to a regional human

2 rights mechanism --

3 PRESIDING JUDGE EBOE-OSUJI: [10:26:39] Redress.

MS MACDONALD: [10:26:42] -- for example, yes, then that victim, any victim of
a human rights violation can accept measures of reparation, which will foreclose that
victim's right then to complain that there's been a violation to that regional human
rights mechanism.

8 PRESIDING JUDGE EBOE-OSUJI: [10:26:59] The point of my question, of course, is

9 whether we can state in categorical terms that international law is against amnesties

10 and patents. That's what I'm trying to verify by that question.

11 MS MACDONALD: [10:27:15] In my submission, it entirely -- that's a case-specific

12 question. It entirely depends on the facts of the case. So it entirely depends on how

13 an amnesty has been applied, what the impact is of that on the victims, what the

14 impact is of that on the effective punishment of the accused and whether, in the

15 circumstances, looking at all the circumstances, ending impunity -- the objective of

16 ending impunity has been served by that amnesty.

17 The Court is not called upon in this case to say, "No State could ever institute an

18 amnesty in any circumstances." But the Court would have to look very very

19 carefully when one is dealing with the types of crimes which are, by definition, going

20 to be before the Court, the Court would have to look extremely carefully and with

21 great caution at any measure of general application, whether or not supported by the

22 victims, which led to no -- or no significant punitive measures being applied to those

23 who were responsible for the greatest crimes shocking the conscience of humanity.

24 So there will be a presumption of, I think, very great care in analysing that situation.

25 PRESIDING JUDGE EBOE-OSUJI: [10:28:36] Thank you. You may proceed.

(Open Session)

ICC-01/11-01/11

1 MS MACDONALD: [10:28:38] So looking at the types of obligations which oblige 2 a State to take punitive measures against this type of conduct - and as we just 3 discussed, the common theme of these obligations is that States have to ensure 4 effective trial and punishment - and when one looks at the nature of the crimes that 5 will be coming before the Court, it's clear that in respect of crimes of universal 6 jurisdiction, as a starting point, a domestic amnesty cannot prohibit other States from 7 choosing to prosecute. 8 And the Appeals Chamber of the Special Court for Sierra Leone in the Kallon 9 and Kamara case put it very well in my submission, when they said: 10 "A State cannot bring into oblivion and forgetfulness a crime, such as a crime against 11 international law, which other States are entitled to keep alive and remember." 12 And building on that point, it would apply in our submission, even more strongly to 13 international tribunals. The Extraordinary Chamber in the Courts of Cambodia put 14 it this way in the Ieng Sary case in the context of a genocide conviction, which then 15 received a royal pardon. They considered that State practice demonstrates, I quote: 16 "[...] at a minimum a retroactive right for third States, internationalised and domestic 17 courts to evaluate amnesties and to set them aside or limit their scope should they be 18 deemed incompatible with international norms." 19 Such norms include those, of course, which oblige States to hold perpetrators of 20 serious international crimes to account. 21 So that general analysis then takes us on to the question of how these principles of 22 international law would work within the architecture of the Statute. And starting 23 with Article 17, this would depend, we would suggest, at what stage of the process of 24 investigation or prosecution an amnesty was applied.

25 If there was a decision not to prosecute in the first place or an investigation was

(Open Session)

ICC-01/11-01/11

terminated on the basis of an amnesty, then the State in question may be considered 1 2 on the facts -- and, it would depend on the facts of the case, may be considered 3 unwilling or unable genuinely to carry out the investigation or prosecution within the 4 meaning of Article 17(1)(a). 5 When applying the criteria for unwillingness in Article 17(2), the Court could find on 6 the facts that the application of an amnesty amounted to shielding in an appropriate 7 case or it may also conclude that subsection (c) applies. 8 Now if there has, in fact, been a trial process, such as in this case, then the analysis 9 would shift to 17(1)(c) and 20(3) and the Court's question k) relates to these provisions. 10 And at the heart of this issue really, is whether proceedings which terminate in an 11 amnesty after trial are such as to trigger the *ne bis in idem* principle enshrined in the 12 Statute. 13 This could be considered in several ways under Article 20(3) depending on the 14 circumstances of the particular case. The Pre-Trial Chamber took the amnesty into 15 account as part of its decision that no final decision on the merits had been rendered 16 such as to trigger the *ne bis in idem* principle. 17 This follows the strong trend in international law to refuse to allow a domestic 18 amnesty to form any sort of procedural bar to the jurisdiction of an international 19 tribunal over international crimes. 20 That chain of reasoning would mean that proceedings which ended in amnesty after 21 trial do not engage the main body of Article 20(3). In other words, they are not such 22 as to trigger the *ne bis in idem* principle, and that was the Pre-Trial Chamber's analysis. 23 In such a case, the Court would not need to go on to apply subparagraphs (a) or (b), 24 but it is clear that an amnesty may, in appropriate cases, amount to shielding within 25 the meaning of subparagraph (a) or be inconsistent with an intent to bring the person

(Open Session)

ICC-01/11-01/11

1 concerned to justice within the meaning of subparagraph (b).

2 Now, in respect to these two subparagraphs, the Court asks again in question k)

3 whether developments outside the judicial proceedings, such as the passing of an

4 amnesty law, may be taken into account bearing in mind the overall purpose of the

5 complementarity regime.

6 And this question arises because the main body of Article 20(3) refers, of course, to

7 the proceedings in the other court. In our submission, despite the use of the term

8 "court" here, developments outside the judicial proceedings can and must be taken

9 into account by this Court in applying Article 20.

And there are two reasons for this. Firstly, amnesties are often -- perhaps most often
applied by legislative or executive act and confining scrutiny here to the acts of the
courts would clearly allow impunity to flourish.

13 In this regard, the Court asked the Defence yesterday several times what it would say

14 about a situation where the courts of a State tried a person in good faith, perfectly

15 properly, convicted him, sentenced him to a lengthy sentence of imprisonment for an

16 international crime and the next day, the government released him.

17 The Defence had no real answer to this for the obvious reason that on their case, there

18 is no answer to this. On their case, when a person is released by the government the

19 day after they are convicted for crimes against humanity, or genocide, or war crimes,

20 there is absolutely nothing that this Court can do about it.

21 In our submission, that's a textbook case of impunity.

22 Leading on from that point, international courts have directed specific attention, not

23 only to the trial process, but to the effective implementation of the sentence. And

24 before I deal with the legal aspects of that, it's important for the *amici* to make clear

25 that they are firmly opposed to capital punishment. They take the position that no

(Open Session)

ICC-01/11-01/11

- 1 accused should be sentenced to death and that any sentence of death should be
- 2 commuted to an appropriate period of imprisonment.
- 3 The question before you is one of effective punishment, and this brings us to some of
- 4 the questions which the Court raised yesterday.
- 5 PRESIDING JUDGE EBOE-OSUJI: [10:36:12] Before you proceed, keep in mind you
- 6 have only five minutes thereabouts now. But I hope you can take in one more
- 7 question from me and that not only arises from the run of submissions you've just
- 8 made about shielding and all that, but as well as your opening lines when you
- 9 introduced your mission as an organisation. So you take no position on the -- your
- 10 main interest is to ensure that trials are fair.
- 11 Now, when you look at Article 20, if you can help us, please, Article 20 of the Rome
- 12 Statute, I believe I asked this question of one of the counsel yesterday when I was
- 13 speaking about a high-handed process.
- 14 Now, Article 20 says, paragraph -
- 15 "(3) No person who has been tried by another court for conduct also proscribed [...]
- 16 shall be tried by the Court with respect to the same conduct unless the proceedings in
- 17 the other court:"
- 18 And then we move to -
- 19 "(b) Otherwise were not conducted independently or impartially in accordance with
- 20 the norms of due process [...]"
- 21 Let's assume in a case that the conduct of the trial in the national court was
- 22 conceivably done in a high-handed way; due process right denied, perhaps to ensure
- that the person truly does get convicted in the end and the death penalty imposed.
- 24 After a while, amnesty is imposed and the person released.
- 25 Now speaking in a manner of a hypothesis, *ne bis in idem* by any other expression is

(Open Session)

ICC-01/11-01/11

1 called double jeopardy. Would it be correct to say that the person should still be

2 exposed to a further jeopardy because the trial was not conducted fairly at first

3 instance?

4 It just -- we're trying to make sense of Article 20(3)(b) --

5 MS MACDONALD: [10:39:01] Yes --

6 PRESIDING JUDGE EBOE-OSUJI: [10:39:03] -- so it needs to be redone again at the
7 ICC.

8 MS MACDONALD: [10:39:15] Mr President, in our submission, there are two

9 separate but related issues here. The first - and it's an important question of

10 principle for the resolution of this appeal - is whether this -- regardless of the

11 character of the trial that takes place in the domestic jurisdiction, whether this Court

12 stops its analysis at the moment of the verdict.

13 So the first instance verdict in presentia, in absentia - whatever it is - whether this Court 14 stops at that moment because of an interpretation of Article 20, which says tried by 15 another court means a trial ending in a verdict. Regardless of what further domestic 16 law process there may be to make that final; regardless of what the government may 17 do further down the line; regardless of whether the trial was good or bad, the trial 18 was fair or unfair; regardless of whether any sentence passed, is ever served or not. 19 You just put down the guillotine at the moment of the pronouncement of the verdict. 20 So that's one question that arises centrally in this case. And you've heard the 21 submissions yesterday, and you've heard briefly from me in the time I have as to why 22 that must be wrong and why it would be utterly inconsistent with the architecture of 23 the Statute for this Court to read tried by a court to mean we will close our eyes to 24 anything that happens after the moment of verdict.

25 So that's the first point.

(Open Session)

ICC-01/11-01/11

1 I understand your Honour's question now to be, does that analysis change depending 2 on what the character of the trial is? In other words, you've got the submission that 3 those who happen to be on this side of the room say that you must look beyond the 4 moment of verdict in your analysis, but how do you take into account, or do you take 5 into account how the first trial has gone? 6 In that situation, in our submission, you then go to Article 20(3) and you find 7 additional reasons where, regardless of what happens beyond the moment of verdict, 8 such as in this case; so beyond the executive -- any subsequent executive conduct 9 there may be, which may mean that the case needs to remain before this Court 10 because there has not been effective justice in the domestic situation as required by 11 the Statute. But Article 20(3)(a) and (b) provide additional reasons why this Court may consider 12 13 a case to be admissible on the basis of facts which occur even before the 14 pronouncement of the verdict. 15 So in other words, it would be a cumulative requirement. So you, in that case, look 16 at -- and again, in our submission you would need to look at matters which go both to 17 the conduct of the court itself and broader issues to decide whether that process 18 leading up to that point was for the purpose of shielding, was not conducted 19 independently and impartially et cetera. 20 I appreciate that's a lengthy answer. I hope it's answered the Court's question but if 21 it hasn't, then I will be very pleased to continue. 22 PRESIDING JUDGE EBOE-OSUJI: [10:42:44] It's a matter of jeopardy. All that's 23 happened in the trial, earlier trial, the cumulative fact of it -- factors, including 24 detention, including any period served after verdict until released by amnesty, 25 whether that -- all that does not comprise jeopardy, first, in the national jurisdiction.

(Open Session)

ICC-01/11-01/11

1 And whether we need now to come and say, "Yes, we will have another trial because 2 if you really examined how the trial was done, it wasn't really according to fair 3 standards of due process and international law." 4 Are we free to keep saying, "Yes, we have to retain jurisdiction at the ICC for 5 purposes of another trial that may be more correct and according to the due process 6 standards of international law?" 7 MS MACDONALD: [10:43:53] There is a textual answer to that and then there is, of 8 course, the broader concern of fairness to the accused, which may underlie also this 9 question. 10 Dealing with the textual point first, the Court is -- under Article 20(3)(b), the Court is 11 mandated to consider, among other matters, whether the trial, the domestic trial was 12 conducted independently or impartially in accordance with the norms of due process 13 recognised by international law. So in other words, the framers of the Statute 14 require this Court to consider that. 15 Now, in all instances where a court sits -- an international court sits as 16 a supra-national body and is scrutinising the conduct of domestic courts - or, indeed, 17 any other domestic authorities, then of course there are principles which a whole 18 range of international courts apply to say they are not sitting as the court of appeal of 19 that jurisdiction. 20 So in other words, they are not looking at whether there have been minor, relatively 21 minor procedural breaches. This Court would be looking at - in a broader brush 22 way - whether there's a really fundamental departure from the standards of due 23 process. 24 And I think the broader question of fairness, which the Court raises here, is the

12.11.2019

concern, "Well, has an accused suffered enough"?

25

Page 27

(Open Session)

ICC-01/11-01/11

1 If they are captured, for example, in a State, if they are subjected to an unfair trial, is it 2 not a bit much to say that they should go through the whole process again in 3 The Hague. 4 Well, that is an understandable concern, but equally victims of crimes are not served 5 where there's an unjust process. Where there's a hasty process; where proceedings 6 are just pushed through to get a conviction without a fair and impartial analysis of the 7 facts. 8 That's not justice for either side. And, of course, if the Court were to say, "Well, we 9 have to defer to a show trial", for example - and we don't use that characterization 10 about any particular case, we're just talking hypothetically - if this Court has to defer 11 to a show trial, what it would mean is that this Court could hold that proceedings are 12 admissible before it, and could be completely thwarted by a State which was 13 overeager to retain its jurisdiction. It didn't accept this Court's 14 decision (Overlapping speakers) 15 PRESIDING JUDGE EBOE-OSUJI: [10:46:33] Is the term "show trial", does it fall into 16 the same category as your reproach of the Defence about sitting in judgment over 17 a court, a national court? The people who are conducting a trial will not agree that 18 they were doing a show trial for the most part; that's what I'm saying. 19 MS MACDONALD: [10:46:51] It's a term which counsel may feel free to use in an 20 hypothetical argument, but which I'm sure this dignified tribunal would never use 21 in its analysis. But where a State has been -- but the essence of that concept in 22 history has been the State is overeager to get to pronounce a conviction against 23 somebody for political reasons, irrespective of the evidence or any careful impartial 24 weighing of the evidence.

25 And in that situation, the Court is simply required to say, "Well, if we held a case

(Open Session)

ICC-01/11-01/11

1 admissible, are we to be thwarted by the fact that the State doesn't accept our decision, 2 presses ahead not in good faith, not to try, not to carefully analyze the evidence." 3 Now of course, putting an accused through that process domestically is a hardship, 4 but it's also a hardship for the victims to see this Court's decision thwarted in that 5 way. 6 And this Court, in our submission, should strive to find an interpretation of the 7 Statute that wouldn't allow a prior admissibility decision to be derailed by unfair 8 proceedings that would fall foul of 20(3)(b). 9 PRESIDING JUDGE EBOE-OSUJI: [10:48:08] Thank you. You may proceed. 10 MS MACDONALD: [10:48:10] Mr President, I fear that's used up almost all of my 11 time in a way that I hope is helpful to the Court. So I will conclude very briefly with 12 the question of effective punishment because this was something that -- and tie it very 13 briefly to the facts of this case, because that was something which was of significance I 14 think in the exchanges yesterday afternoon between members of the Court and 15 various counsel. 16 There are a number of international tribunals - including, of course the 17 Inter-American Court of Human Rights in the Barrios Altos case - that have focused 18 specifically on the passing of sentences for serious human rights violations, serious 19 crimes, which are not duly enforced by the State, including by reason of pardons. 20 The Inter-American Court in that case drew attention to the duty of the State to 21 abstain from recurring to structures that pretend to cancel the effects of a sentence. 22 It put the matter very clearly in the case of Manuel Cepeda Vargas v. Colombia, 23 where it said: 24 "Even though the Court cannot substitute the domestic authorities in determining the

25 punishment for the crimes established by domestic law, and has no intention of doing

(Open Session)

ICC-01/11-01/11

1	so, an analysis of the effectiveness of criminal proceedings and of access to justice can
2	lead the Court, in cases of serious human rights violations, to examine"
3	And this is the point to which we'd draw the Court's attention
4	"to examine the proportionality between the State's response to the unlawful conduct
5	of a State agent and the legal right allegedly affected by the human rights violation.
6	Under the [principle] of proportionality, in the exercise of their obligation to
7	prosecute such serious violations, States must ensure that the sentences imposed and
8	their execution do not constitute factors that contribute to impunity, taking into
9	account aspects such as the characteristics of the crime, and participation and guilt of
10	the accused."
11	And I took the liberty of reading out a slightly long paragraph there because in our
12	submission that is a perfect encapsulation of the exercise that this Court will be doing
13	in looking at effective punishment.
14	And when one looks very very briefly at the facts of this case, one sees that the
15	accused was released from detention nine months after his conviction for the gravest
16	of crimes.
17	And Judge Morrison raised yesterday the point that he did spend a period of time
18	under sentence of death, and of course when one looks at the overall punishment - I
19	use that in the broadest sense, not in the Libyan legal sense - the overall penalty or
20	suffering that he has had to date, one of course takes into account the fact that any
21	period of that, nine months of that, was under sentence of death.
22	But in our submission, a period of detention of four and a half years, even with nine
23	months of that under sentence of death, does not come anywhere near - on any
24	formulation of the test - manifest disproportionality, any way that the Court would
25	choose to frame the question of proportionality.

(Open Session)

ICC-01/11-01/11

1 And the facts of this case do not come anywhere close to effective punishment for the 2 crimes against humanity, which the Court will see detailed in the arrest warrant 3 decision of the Pre-Trial Chamber back in 2011, manifestly not effective punishment 4 for these crimes. And to hold otherwise, in our submission, would be to undermine 5 the very object and purpose of the Statute. 6 PRESIDING JUDGE EBOE-OSUJI: [10:51:54] Do we have any sampling of what 7 might be considered as the appropriate tariff for the offences in question here? I 8 mean, looking -- we may begin with the ICTY and ICTR. 9 This may also be for the Prosecution during your next time up. What source of 10 sentences have been passed in the ICTY and ICTR and national jurisdictions, so that 11 sentence may speak to whether or not four and a half years might be considered as 12 manifestly disproportionate? 13 If you have it, you can let --14 MS MACDONALD: [10:52:37] Yes. 15 PRESIDING JUDGE EBOE-OSUJI: [10:52:38] -- us know, if not (Overlapping 16 speakers) 17 MS MACDONALD: [10:52:38] We have of course looked at some decisions. 18 Given the small number of prosecutions at any international tribunal for international 19 crimes of this nature, it's difficult to find parallels. And we certainly haven't drawn 20 up a tariff or table or analysis of whether one can draw out, if one likes, sentencing 21 guidelines or rough bands of sentence in the way that domestic court judges would be 22 able to be guided by them. That would be something which of course could be done 23 after this hearing, if that was considered useful to the Court. 24 PRESIDING JUDGE EBOE-OSUJI: [10:53:14] I remember some complaints a while

25 back - this is anecdotally speaking now - when it was said that the ICTY was

Appeals Hearing

ICC-01/11-01/11

1	considerably more generous in sentencing than the ICTR. But whatever that means
2	may well have some importance in this case if verified, but we'll leave it at that for
3	now.
4	MS MACDONALD: [10:53:37] Well, Mr President, members of the Court, I
5	thank you for your attention. If there are no other matters in which the <i>amici</i> could
6	assist, then those are our submissions.
7	PRESIDING JUDGE EBOE-OSUJI: [10:53:47] Thank you very much.
8	(Appeals Chamber confers)
9	PRESIDING JUDGE EBOE-OSUJI: [10:54:07] We will take our morning break now
10	and we will come back at 11.30, at which time the Libyan Cities and Tribes Supreme
11	Council will make their submissions.
12	So the Court will rise.
13	THE COURT USHER: [10:54:31] All rise.
14	(Recess taken at 10.54 a.m.)
15	(Upon resuming in open session 11.32 a.m.)
16	THE COURT USHER: [11:32:46] All rise.
17	Please be seated.
18	PRESIDING JUDGE EBOE-OSUJI: [11:33:16] Thank you very much.
19	We will now take submissions from the Libyan Cities and Tribes Supreme Council.
20	You have 30 minutes. I see there are more people today with you than yesterday, if
21	you want to put everyone's name on the record. Thank you.
22	MR SAAD: [11:33:47] (Interpretation) Your Honours, distinguished Judges, I would
23	like to first present my team. My name is Abdussalam Altaif Ammara, member of
24	the legal team of the council. Alongside of me, Mr Mustafa Fetouri, a media expert,

25 and Ms Hind Fetouri, a journalist correspondent for the council.

(Open Session)

ICC-01/11-01/11

1 The Supreme Council of Libyan Cities and Tribes is delighted to extend its gratitude 2 to the Presidency of the Court for allowing this opportunity to express its 3 observations and provide answers to questions that you have asked related to the 4 appeal to the Pre-Trial -- to the Pre-Trial Chamber's decision on the admissibility 5 challenge in the case of Dr Saif Al-Islam Al-Gaddafi. 6 Before carrying on with my remarks, I would like to comment on something that the 7 OPCV representative said yesterday when she said that her chief agreed with the 8 recommendation filed by our council, and I think she misunderstood something, 9 which is that amnesty can be granted to criminals and those who committed 10 misdemeanours. We did say so, but there's also another law on pardon and 11 retaliation which allows for -- which allows for granting pardon in certain situations 12 and this is largely enforced in Libya and it is part of Libya's customary laws. 13 I go back to my observations. 14 Members of the Bench, we were keen on delivering remarks in this hearing because 15 we believe this case is very relevant to the sovereignty of the Libyan State and 16 independence of its institutions, especially its judiciary, and is also relevant to the 17 issue of accord and reconciliation between the different factions of Libyan society as 18 well as the willingness of Libyans to resolve their political, social and legal conflicts 19 without foreign intervention. 20 The supreme council, being a social body representing Libyan cities and tribes, we in 21 this council are committed to achieving justice and ending the crisis that has caused 22 discord in the fabric of Libyan society and has led the country to conflicts and 23 deadlocks that are unwitnessed -- that were not witnessed before by Libyan society. 24 The idea behind creating this council emerged in 2014 after the develop -- the serious

25 developments of violations to human rights, including torture, ill-treatment,

(Open Session)

ICC-01/11-01/11

kidnapping, murder and other developments that led to a new civil war which
 further widened the gap between Libyans. We have called for resorting to justice to
 ensure everybody receiving fair treatment and ending the conflict between tribes and
 cities through reconciliatory justice.

5 Our programme which we announced in our ambitious plan to lead Libya out of this 6 crisis is a programme based on social peace and justice. In the beginning we have 7 called on the judiciary to bring before trial those detained in non-governmental 8 detention facilities so that people can be either convicted or acquitted. But given the 9 weakness of these successive governments and the proliferation of weapons, many 10 detainees continue to suffer from torture and many Libyans continue to be displaced. 11 We have called for cooperation with the UN mission in Libya in 2015. We have also 12 called on parliament to enact a general amnesty for all detainees and allowing the 13 return of all displaced people. And we also called on parliament to revoke the 14 political dismissal law which has crippled State institutions.

15 We have followed closely the work of the Libyan judiciary whose work we continued 16 to support, and despite the political division and the lack of security, the Libyan 17 judiciary continued to operate independently and in a unified fashion thanks to the 18 loyalty of the people working in the judiciary. However, its rulings and sentences 19 were not enforced, given the dominance of armed groups and outlawed factions. 20 And in this regard we have followed also closely the case of Mr Saif Al-Islam 21 Al-Gaddafi and we have seen how serious the judiciary was in undertaking the 22 legal -- necessary legal measures in investigation and prosecution in accordance with 23 the rules in place in Libya and also with human rights conventions ratified by Libya. 24 The Libyan judiciary has taken decisive steps by investigating this defendant and by 25 holding long sessions of investigation and interrogation and by putting him in -- and

(Open Session)

ICC-01/11-01/11

by deciding to put him in pretrial detention and also trialling him by internet
 connection and later, because of the power cut, by -- indirectly from his detention
 facility.

4 And according to -- and in light of the above, the ruling issued against him is 5 considered a ruling *in presentia* on the merits of the person deemed present. The 6 supreme court has addressed the distinction between in presentia and in absentia 7 rulings in many of its decisions. And I would like to recall only one example of that 8 from 2006 from the challenge filed under number 1518/53. Quote: It is sufficient to 9 qualify a ruling as an *in presentia* ruling if the defendant attends the session where 10 this -- where such trial has taken place, attends the session of the trial and if given the 11 chance to defend himself as per Article 212 of the Code of Criminal Procedure and 12 that such rulings shall be considered ruling in presentia on the merits of the person 13 being deemed present whenever he is not able to attend such sessions where the case 14 was supposed to end.

15 And this happened in the case of Dr Gaddafi who attended court sessions via CCTV,

16 but given technical difficulties, he was not able to carry out that till the end.

17 The measures taken by the Libyan authorities, the amendment of Article 243 of the

18 criminal procedures code before holding the trial shows that the Libyan authorities

19 were indeed committed to ensuring his trial and to ensure the end of impunity, and

20 that in itself is an end that your honourable Court seeks to achieve.

21 This was upon request by the judiciary and was fulfilled by the political -- by the

22 executive branch and executed by the legislative branch which -- and all of this

23 testifies to the Libyan State's commitment to achieving justice.

24 The UN mission in Libya issued a report stating that Mr Saif Al-Islam Gaddafi did

25 attend his trial by video connection and this included several people who attended

(Open Session)

ICC-01/11-01/11

1 trials in the same fashion, including Mr Saif Al-Islam Al-Gaddafi. Nine people, 2 including Mr Saif Al-Islam Al-Gaddafi. And we confirm that some of these people 3 who were trialled by CCTV, several of them received *in presentia* sentences. We 4 must take into consideration that the situation in Libya is a transitional situation that 5 must fulfil certain constitutional legal rules that are flexible and consensual in 6 consistence with the ongoing situation of the country. 7 The Court of Tripoli, by calling its ruling an *in absentia* ruling, despite compelling 8 evidence that the ruling was in fact in presentia, we believe that the Court's 9 qualification as such is wrong and immaterial. 10 PRESIDING JUDGE EBOE-OSUJI: [11:45:10] Counsel, one second, please. That 11 judgment of the supreme court you just discussed, the one you say explains what trial 12 in presentia means, do you have it, did you file it with the Court? Did you file that 13 judgment, a copy of it? Even if it's in Arabic, do you have it? Or if you have a copy, 14 you can also hand it up later for us, we would appreciate it. 15 MR SAAD: [11:45:43] (Interpretation) Yes, I will work on that. 16 PRESIDING JUDGE EBOE-OSUJI: [11:45:46] Thank you. 17 MR SAAD: [11:45:48] (Interpretation) And as stated by the supreme council in the 18 criminal challenge filed under reference 717/52 qualifying a ruling as an *in presentia* or 19 in absentia ruling shall count in the de facto fashion only, not in the de jure fashion. It 20 is what things are like; in fact, not what the court says. 21 This ruling cannot be qualified as *in absentia*. In absentia applies to fugitives and 22 those undetained in detention centres, while in fact Dr Gaddafi was in detention 23 under the authority of the attorney general's office while his trial was going on. 24 On the basis of the above, the judicial authorities in Libya have carried out their full 25 duties in prosecuting this defendant, which fulfils Article 17(c) of the Rome Statute

(Open Session)

ICC-01/11-01/11

and which fulfils the complementarity principle enshrined in the Rome Statute. Of
 course there may be an intervention if that ruling is considered to be incomplete or
 lacking in any way, but we do not think so.

4 In the -- in Article 17 there is a use of the word "or". The article states or says

5 investigation or prosecution. So I think the decisive element in this article is

6 beginning the prosecution, that's what counts. And if we read Article 17(c) with

7 Article 20(3), it shows that the ICC's jurisdiction ends when the trial begins in the

8 concerned country.

9 Recognising the Libyan Court's ruling provides necessary grounds for reconciliation 10 of which the general amnesty is part. The general amnesty law enacted by Libyan 11 parliament did not aim for protecting these defendants. Instead, it is a fulfilment of 12 a call, an urgent call by the Libyan people convinced that peace cannot be brought 13 back and heinous violations of human rights cannot be stopped unless that direction 14 is taken. The UN security -- the UN has confirmed this view by stating that 15 stabilising the country and achieving peace and bringing back security is achievable 16 only through general national reconciliation.

17 This explanation is based on the idea that Libyan law is a law that recognises the

18 unity between international law and domestic Libyan law and not legal duality,

19 which means that an international convention once ratified by the Libyan authorities

20 becomes part of Libya's national law.

PRESIDING JUDGE EBOE-OSUJI: [11:49:47] But how do we -- how do you respond to the submissions we heard from the State of Libya as well as counsel for Redress and Lawyers for Justice in Libya, when they say this, because you talk about amnesty having been for purposes of reconciliation, but the submission we heard from these two lawyers who spoke say that there is some condition to it. Amnesty is not a free

(Open Session)

ICC-01/11-01/11

1 lunch, so to speak. There is a quid pro quo, they're telling us. That means the 2 person who claims or who wants to amnesty has to give something back and that 3 something back is to confess and express remorse. And so that it's not about 4 everybody getting amnesty without giving something back. How do you respond to 5 They said Mr Gaddafi did not give that thing back in the way of a confession that? 6 and remorse, how do you deal with that submission? 7 MR SAAD: [11:51:04] (Interpretation) This general amnesty opens the door for 8 reconciliation, but all parties have refused to engage, all those that we -- that our 9 council has approached, all those we have approached in the sense of achieving 10 reconciliation, all of them have refused. 11 And I take this opportunity to call on them again to reconsider that and to become 12 more open to this possibility. They are very stubborn in their approach and they are 13 unwilling to sit down, but we continue to be committed to the idea of reconciliatory 14 justice and bringing all parties to the table. This is what we believe in. However, 15 our efforts have so far been to no avail from these parties. 16 I resume my remarks. 17 An international convention once ratified by the Libyan authorities becomes part of 18 the national laws of Libya needless of enacting, needless of enacting a new domestic This is enshrined in the supreme court's decision of December 2013 which 19 law. 20 states that any international convention, once ratified by the Libyan State, has 21 immediate effect once its ratification measures have been finalised by the legislative 22 branch of government and that such convention supersedes domestic law. And in 23 the case of an inconsistency with domestic law, then the international convention 24 supersedes domestic law.

25 But these inconsistencies or contradictions, if any, can be remedied via reconciliation

Page 38

(Open Session)

ICC-01/11-01/11

1 and via other means as deemed right by the legislative branch entrusted to resolve 2 any contradictions with international law. 3 In this situation, this law is in line with Article 6(5) of the second protocol of 1977 4 attached to the Geneva Convention on domestic conflicts which calls on authorities 5 that are in power following war, calls on such authorities to grant general amnesty to 6 all those that were involved in the armed conflict or in combat action. 7 So again, this text, this text asks the new authority in power to grant amnesty, and 8 should there be any other consequences, they shall be treated later. 9 Some may claim that there is a contradiction with Article 146(2) of the, of the fourth 10 Geneva Convention of 1949 which calls on parties to wars to look for those deemed to 11 have -- who allegedly committed or ordered the commission of serious crimes. But 12 I think that that applies to international conflicts, not domestic conflicts. Domestic 13 conflicts, however, are regulated by the second protocol mentioned above. 14 So it calls for general amnesty, as I said, and this has the status of *jus cogens* so why 15 didn't we apply this? We actually should have applied this in the first days when 16 the, when the war stopped. But having delayed taking such steps, it became more 17 difficult for the parties to accept this rule. And as I said, this rule has the status of *jus* 18 cogens. It cannot be bypassed. As the legal team of the supreme council we do not see a contradiction between this 19 20 law and international law. It is true that some crimes are not covered by amnesty 21 but that are -- but that are also things mentioned in the Geneva protocol, so we must

ensure that there is some consistency between that and between what was brought upyesterday.

Regarding the issue of whether it was validly issued, it was validly issued indeed
because it was enacted by parliament and it was enforced by the government

Page 39

(Open Session)

ICC-01/11-01/11

1 This government has authority over 70 per cent of recognised internationally. 2 Libyan territory, including the region where the detention facility of Mr Saif Al-Islam 3 is located in the Zintan -- in the town of Zintan. Zintan was under the authority of 4 the parliament that enacted this law. And with regards to the Tripoli based government, although on -- although not 5 6 appointed by parliament, it is internationally recognised and it has authority over 7 Tripoli and over the western coast of Libya. 8 We call on your Honours to disregard any challenges to the legitimacy of these bodies 9 because we must remember that there is a political conflict and international law does 10 not require -- does not require recognition as a prerequisite. 11 PRESIDING JUDGE EBOE-OSUJI: [11:57:42] Counsel, you have five more minutes. 12 Five more minutes to finish your submissions. 13 MR SAAD: [11:57:49] (Interpretation) This law -- the Supreme Council of Libyan 14 Cities and Tribes is a social body standing on equal footing from all parties and 15 representing all factions of the Libyan people and is not biased with any party against 16 any other party. All we seek to achieve is accord between Libyans. Our initiative 17 in this case and in all cases that concern Libya is within the logic of reconciliatory 18 justice which we seek to achieve. 19 Libya has entered a slippery slope since 2011 in every way, in every sense because all 20 parties have suffered from catastrophic consequences, including Mr Saif Al-Islam 21 Gaddafi. This man has lost his family members, including his father, his two 22 brothers and has ended up detained -- his two brothers who were detained and who 23 were seen alive and then were murdered, which is contradictory with the Geneva 24 Convention for the protection of war prisoners.

25 The difficult situation that the Libyan people is going through requires all

(Open Session)

ICC-01/11-01/11

1	international organisations to stand with the Libyan people, and as a social
2	organisation, we look to the ICC as a protector and guardian of international justice to
3	consider new ways of dealing with this situation and achieving justice.
4	It is strange that although ruled by the Libyan judiciary, it is strange for this Court to
5	consider the case in question admissible. The object of this Court is not to interfere
6	in the internal affairs of countries. Its object is instead to complement the role of
7	national justice.
8	As I stand before you, I feel pain in my heart with the discord in Libyan society with
9	the rise of organised crime and other negative developments. Your Honours,
10	I would like to remind all the parties and participants appearing here that we need to
11	go beyond our internal biases and commit seriously to cooperating with international
12	bodies to end the crisis and the suffering of our people.
13	We call on you to accept the appeal and we thank you for allowing us this
14	opportunity. Thank you.
15	PRESIDING JUDGE EBOE-OSUJI: [12:00:46] Thank you very much.
16	We will now turn over to the Office of the Prosecutor for their final submissions.
17	You have 45 minutes.
18	MS BRADY: [12:01:15] Good morning, your Honours. The Prosecution will
19	structure its reply in the following way:
20	I'll first make a few brief submissions to respond to two points made yesterday by
21	Mr Faal, and I will then also say something briefly on your Honours' question about
22	whether, if there's been a case of what we might called egregious fair trial violations
23	or violations of due process in the first national trial, whether that could be something
24	to be considered under Article 20(3)(b) as showing a State's unwillingness to
25	prosecute, that it was done in a manner inconsistent with the intent to bring the

(Open Session)

ICC-01/11-01/11

1 person to justice.

2 * Then Ms Whitford will address you, my colleague Ms Whitford, will address you on 3 the validity of Law No. 6 under national law briefly, very briefly, addressing the 4 constitutional validity of that law, but mostly addressing why it was not validly 5 applied from the point of view of substantive law and from a procedural perspective. 6 Then finally Ms Regué will address you on three points. The first one will be in 7 relation to your Honours' question about how to determine if a penalty imposed by 8 the national court was manifestly disproportionate to see if a pardon in the situation 9 could be seen as shielding the person from criminal responsibility. And in doing 10 that, she will also discuss an appropriate -- what might be an appropriate sentencing 11 range in accordance with your Honour Judge Eboe-Osuji's question. Then she will 12 also address just two points made by the Libyan tribes supreme council. 13 So firstly just on the matters that I'll be addressing, I'll first turn to respond to two 14 points made by Mr Faal yesterday. 15 The first point is that, your Honours, yesterday in his submissions, Mr Faal sought to 16 impugn the finding by the Tripoli court that Mr Gaddafi was tried in absentia, but in 17 doing that he did make one factual premise which we need to correct because it's 18 plainly incorrect. 19 He pointed to the attendance of defendants 4 and 6 before Tripoli court, saying that 20 they were, and I quote from him, "almost in the same circumstance[s]", end of quote, 21 as Mr Gaddafi at that national trial and yet they were convicted in presentia while 22 Mr Gaddafi was convicted in absentia. 23 Now it may be the case that -- we don't quibble with the fact that they were convicted

in presentia, that's not the point. But, your Honours, it's not the case that these

25 defendants were almost in the same circumstances as Mr Gaddafi at the national trial.

(Open Session)

ICC-01/11-01/11

1 The Tripoli Court of Assize judgment dated 28 July 2015, which is in the record, 2 shows that Mr Gaddafi attended only four hearing sessions by CCTV, by the video 3 And his counsel attended a total of eight. One was with Mr Gaddafi, one was link. 4 when he wasn't there. 5 And so if we look, by contrast, defendant number 4, he attended 15 sessions and his 6 counsel attended 21. I remind your Honours there were 25 sessions in total, 7 including the 25th which was the rendering of the verdict. Defendant number 6 8 attended 19 of the sessions and his counsel attended 20. So you can see already from 9 these figures that the defendants 4 and 6 attended significantly more hearing dates 10 than Mr Gaddafi, as did their counsel. So I think that it isn't the fundamental 11 inconsistency, as the Defence submitted yesterday, for the Tripoli court to have found 12 that defendants 4 and 6 were tried in presentia while Mr Gaddafi was tried in absentia. 13 We simply ask your Honours to reject the Defence's attempt to impugn the *in absentia*

finding against Mr Gaddafi, or that the trial was run on that basis, for that reason. Iwanted to correct that point.

Turning to a second point, your Honours, because this is the Prosecution's last occasion to speak and then we'll hear the submissions made by Mr Gaddafi, of course bearing in mind there may be further questions from your Honours. But I wanted to make a point and it's about the unsigned statement that your Honour referred to in Mr Gaddafi's 2012 filing.

Your Honours, we note Mr Faal said yesterday, to -- he said that, well, quote: "That
document he did not sign and we understand he was not in contact with the ICC
lawyers that produced that document before this Court. He indicates it is possible
that the document may have been prepared in consultation with members of his
family ... but he did not put together that document. Not -- he did not work with the

(Open Session)

ICC-01/11-01/11

ICC lawyers to put together that document. This is the first time his lawyers are
 speaking on his behalf in his name."

3 And, your Honours, yesterday you did read at the very beginning of the hearing 4 paragraph 11 of the filing in which his lawyers then expressed that the statement, the 5 unsigned statement, which was the first part of that filing, were, quote, "the 6 sentiments, which Mr Gaddafi wished to convey to the honourable Pre-Trial Chamber, 7 based on the views he had provided to the OPCD on 3 March 2012, and reconfirmed 8 on 7 June 2012." And it goes on to then explain the attempt to sign it was sort of 9 thwarted, one might say, by the guard who told the ICC delegation through the 10 interpreter that he was illiterate, didn't understand English, and et cetera, confiscated 11 the statement. 12 Now, your Honours, we're not sure how to reconcile these two points, but I merely 13 note that they are contradictory. So that's all I'll say about that. 14 Finally, your Honours, I'll turn briefly to your question, interesting question, about 15 when we might have a situation where there has not been proper due process or 16 there's been fair trial violations in the national court and you may be thinking of this 17 especially in the context of a case where the death penalty was imposed. 18 PRESIDING JUDGE EBOE-OSUJI: [12:08:45] Especially taking into account, 19 assuming that what was read onto the record yesterday as expression of sentiments of 20 Mr Gaddafi that OPCD filed before the Pre-Trial Chamber, assuming those facts are

21 valid factually, we're not really then speaking in academic terms about whether or not

a previous trial might have been done correctly. But keeping that in mind, generallyspeaking.

24 MS BRADY: [12:09:24] Well, if your Honour is making the point, which we agree

25 with, that the Defence actually is not taking issue with the fairness of his trial.

(Open Session)

ICC-01/11-01/11

1 Maybe I'm not understanding completely your Honour's point.

2 PRESIDING JUDGE EBOE-OSUJI: [12:09:35] Proceed. Go ahead.

3 MS BRADY: [12:09:35] Okay. So anyway, the question is I believe your Honours

4 asked could that such a situation where there's been these egregious fair trial

5 violations, could that render a case then admissible at this Court as showing a State's

6 unwillingness under Article 20(3)(b) as an exception to *ne bis in idem* because then it's

7 a manifest -- because it is manifestly inconsistent with bringing the person to justice in

8 accordance with the terms of that provision.

9 Your Honours, we see this could be a potential way, it could be a potential way to

10 assess a case's admissibility at the Court. On this point we agree with the

11 submissions that have been made very eloquently by the counsel for the amici

12 Redress. But in addition to the points she made, I also point your Honours, you will

13 know it well, to what the Appeals Chamber said in the Senussi appeals judgment.

14 You will recall that at paragraphs 229 and 230. If I could briefly just read at least

15 portions of that.

At 229 the Appeals Chamber says, quote, I'm quoting: "... the Appeals Chamber considers that Article 17 was not designed to make principles of human rights per se determinative of admissibility. Yet, at the same time, the Appeals Chamber agrees with the Prosecutor that the fact that admissibility is not an enquiry into the fairness of the national proceedings per se does not mean 'that the Court must turn a blind eye to clear and conclusive evidence demonstrating that the national proceedings

22 completely lack fairness.""

23 And then in paragraph 230 the Chamber notes: "At its most extreme, the Appeals

24 Chamber would not envisage proceedings that are, in reality, little more than a

25 predetermined prelude to an execution, and which are therefore contrary to even the

(Open Session)

ICC-01/11-01/11

1 most basic understanding of justice, as ... sufficient to render a case inadmissible. 2 Other less extreme instances may arise when the violations of the rights of the suspect 3 are so egregious that it is clear that the international community would not accept 4 that the accused was being brought to any genuine form of justice. In such 5 circumstances, it is even arguable that a State" -- "it is even arguable that a State is not 6 genuinely investigating or prosecuting at all. Whether a case will ultimately be 7 admissible in such circumstances will necessarily depend" on the facts of the case. 8 So, your Honours, we can see that this is a possibility, but in this case our view is that 9 you do not need to go down this route. You don't need to go down this route 10 because there are other --11 PRESIDING JUDGE EBOE-OSUJI: [12:12:26] Can I pause you there. You may 12 return to that. 13 When you say it is a possibility, just so we are very clear on what you're saying, 14 possibility to what? Possibility to saying, well, we have to disregard what happened 15 before in those circumstances, or possibility to say, well, someone has suffered 16 enough of a jeopardy already by virtue of a previous trial that everyone would say, 17 well, it was egregious, but that's not enough of a stress, and jeopardy maybe, as a 18 practical matter, let's not subject the accused to a second jeopardy at the ICC. That's 19 the point. 20 MS BRADY: [12:13:10] Yes, I think, I think both. Because I think you can look at 21 both the fairness of the trial in general, especially when you're looking at a death 22 penalty conviction, a conviction carrying death penalty to make sure it's not an 23 arbitrary deprivation of life. I think that comes out clearly from human rights case

24 law. You could. You could also consider it in relation to the accused's -- you

25 balance it against the accused's right not to be tried again. You could. I mean your

(Open Session)

ICC-01/11-01/11

1 question is basically if someone has had a very zealous trial, let's call it that, should

- 2 we put him or her again to the jeopardy of a trial here to make, to make the point or to
- 3 have a fair trial at the ICC?
- 4 PRESIDING JUDGE EBOE-OSUJI: [12:13:55] Purity of principle, isn't it?
- 5 MS BRADY: [12:13:58] Excuse me?
- 6 PRESIDING JUDGE EBOE-OSUJI: [12:13:59] Purity of principle. Let's do it again
- 7 here, it wasn't done well (overlapping speakers) --
- 8 MS BRADY: [12:14:01] Exactly.
- 9 PRESIDING JUDGE EBOE-OSUJI: [12:14:02] -- the first time.
- 10 MS BRADY: [12:14:02] Exactly. You could consider it. I agree with what the
- 11 amici has said, the Redress amici, because there are other -- but again, there are other
- 12 concerns at issue here. It's not just about the accused's interest not to be tried again.
- 13 There you have also to balance against the State's interest, the object and purpose of
- 14 the Rome Statute, and importantly the victims' right to access to justice.
- 15 So it's not a simple equation that you just can kind of say, well, tick, he was tried. It
- 16 was, you know, a bit horrible, or whatever your conclusion is, this wasn't fair. I'm
- 17 talking very hypothetically now. I'm not talking about the present case. But you
- 18 might come to that conclusion and yet still say for the other reasons it must be
- 19 balanced again, the case should be admissible at the ICC.
- 20 PRESIDING JUDGE EBOE-OSUJI: [12:14:53] But you were beginning to say that
 21 that's not the case here.
- 22 * MS BRADY: [12:14:56] Your Honour, this brings me to my last point on this
- 23 question, and I think it's a really important point, because this point has not been
- 24 argued, this route, this stream of reasoning has not been argued by the parties and
- 25 participants save for the OPCV, and I think they have made submissions throughout

(Open Session)

ICC-01/11-01/11

1 these proceedings, both at the Pre-Trial Chamber and Appeals Chamber, to that effect. 2 However, what we have in the records, we have certain information about the trial, 3 the fairness of the trial, how it was run. We have the UNSMIL report of 4 February 2017 I believe it was. We have the IBA report of Mr Mark Ellis in 5 November 2015. But the thing is if you were intending to take this course or go 6 down that route, I believe you would have to ask the parties to make submissions on 7 this new set of reasoning. 8 PRESIDING JUDGE EBOE-OSUJI: [12:15:54] But that guestion was asked yesterday 9 and it continued today. 10 MS BRADY: [12:16:00] It does and we are giving an answer. 11 PRESIDING JUDGE EBOE-OSUJI: [12:16:04] Good. 12 MS BRADY: [12:16:04] Yes. But I think that it would be a chance I think for proper 13 briefing on this because it's a pretty major point to declare whether a trial is fair or not. 14 I think it has to be remembered that the proceedings -- the two reports that are on the 15 record, the UNSMIL and the IBA report, they were about the proceedings in general. 16 Let's not forget as well the conclusion of Mr Ellis was that ultimately it was fair. 17 There were some issues that were identified, but I think his ultimate conclusion, 18 going by memory now, is that it was a fair, a fair outcome. But he was making a report for all 37 defendants. So I think that we would have to provide proper 19 20 briefing on the point to see whether in particular Mr Gaddafi in that trial had a fair 21 Because it's a bit general, the findings of the two reports in evidence. trial. 22 And I also do come back to the point I made before that, I mean, there's also 23 something a bit counter-intuitive for your Honours to go down that particular path 24 because Mr Gaddafi himself has not made any complaint after the trial about the 25 fairness of his trial, so that's another reason why your Honours may not go down that

(Open Session)

ICC-01/11-01/11

1 particular route.

2 JUDGE MORRISON: [12:17:34] May not or should not?

3 MS BRADY: [12:17:38] I would say should not. I would say should not.

4 PRESIDING JUDGE EBOE-OSUJI: [12:17:41] But can we really -- I'm not necessarily

5 disagreeing with you, I just want to test the limits of the proposition there. If you

6 looked at Article 20(3)(b), the last, the last phrase, so to speak, in that provision gives

7 an orientation of the concern of the mischief in question and that orientation was

8 inconsistent with an intent to bring the person concerned to justice. So it raises a

9 question, where that overzealous trial was done, what does it say about the intent to

10 bring the person to justice, which is what you see perhaps as a gravamen of Article

11 20(3)(b)?

12 MS BRADY: [12:18:47] If I understand clearly your question, you would have to

13 read that phrase that it was manifestly inconsistent with bringing the person to justice

14 looking at justice in a very holistic way, in an objective way. Because on the one

15 hand, you could say, well, if a national proceeding was so zealous and they absolutely

16 wanted to have a conviction, let's say the conviction was the final outcome, is that

17 justice? Is that true justice? It does raise very difficult questions because it starts to18 get into the whole subjective intent of the State in that situation.

I think, your Honours, at the end of the day, the purpose of Article 20(3) is essentiallyto avoid a sham, a sham acquittal or conviction.

21 And so that has to be taken into account when you consider what justice means --

22 PRESIDING JUDGE EBOE-OSUJI: [12:19:56] Also shielding if we also looking at it,

23 perhaps the overarching - assuming that is the interpretation to be given to Article

24 20(3) - if the overarching concern is to avoid shielding somebody from inquiries into

25 accountability. It is a difficult question, one appreciates that, but I just thought to the

(Open Session)

ICC-01/11-01/11

1 extent that that has anything to do with how we look at Article 20(3) ne bis in idem, it 2 is something that submissions of counsel might help with, for what it is worth. 3 MS BRADY: [12:20:43] Yes, well, I mean, 20(3)(a) is the avoidance of shielding. 4 20(3)(b) I would say is to more avoid a sham, a non-genuine trial, a That's clear. 5 sham acquittal, a non-genuine --6 PRESIDING JUDGE EBOE-OSUJI: [12:21:08] Against concerns of double jeopardy, 7 isn't it? MS BRADY: [12:21:13] It is. It has to be balanced. They're both very important 8 9 They have to be balanced. Where you draw that line, which one gives concerns. 10 way to the other, I think because of the object and purpose of the Rome Statute, it 11 would be in the side of finding the case was admissible. 12 PRESIDING JUDGE EBOE-OSUJI: [12:21:36] Proceed, please. 13 MS BRADY: [12:21:38] Thank you. That concludes my submissions in reply. 14 I will now turn to Ms Whitford, who will be addressing you on Law No. 6. 15 MS WHITFORD: [12:21:59] Thank you, your Honours. 16 Your Honours, I will address you today in relation to the reasons why Law No. 6 17 could not and has not been validly applied to Mr Gaddafi's case. These issues relate 18 to sub-grounds (ii) and (iii) of ground 2 of this appeal. 19 To begin, I will briefly address the first sentence of question (l), was Law No. 6 of 2015 20 validly issued? 21 My colleague Ms Regué has already addressed you in relation to whether Law No. 6 22 was validly issued under international law. What remains to be addressed is 23 whether Law No. 6 was validly issued under Libyan law. 24 The Libyan attorney general's office has submitted that Law No. 6 was not validly 25 issued under its domestic law. Its legal reasoning is set out in its 18 September 2018

(Open Session)

ICC-01/11-01/11

1 letter and its 8 November 2019 observations.

The legal issues identified as relevant by the attorney general's office concern the constitutional validity of certain laws issued by the Libyan House of Representatives, including Law No. 6. For your Honours' assistance, I will outline the facts relevant to these issues, as we understand them from the material that's before the Chamber. The House of Representatives passed Law No. 6 on 7 September 2015. At that time the Al-Bayda Transitional Government was the internationally recognised executive authority.

9 However, according to the attorney general's office at the time that it passed

10 Law No. 6, the House of Representatives could not validly issue laws and this was a

11 result of a decision of the Libyan supreme court delivered on 11 June 2014. * And this

12 situation was not resolved until the Libyan Political Agreement was signed on

13 17 December 2015. This agreement established the Government of National Accord

14 as the internationally recognised government and the Al-Bayda Transitional

15 Government ceased to be the internationally recognised government at that time.

16 The Libyan political agreement also established a process for remedying the invalidity

17 of the laws passed by the Libyan House of Representatives during the intervening

18 period, and this included Law No. 6.

19 According to the attorney general's office, this process was never implemented.

20 Therefore, it says, Law No. 6 was not valid. The attorney general's office maintains

21 this position on the invalidity of Law No. 6 notwithstanding the six cases that have

been put forward by the Defence for Mr Gaddafi in which it appears that Law No. 6has been applied.

It explains that the supreme court has not issued any judgment on the interpretationor application of Law No. 6. In the absence of such judgment, it says, it cannot be

(Open Session)

ICC-01/11-01/11

1 concluded from the application of Law No. 6 in these six cases that it was a valid law. 2 In our submission, your Honours, this Court is not the proper forum to resolve these 3 complex issues of Libyan constitutional law. 4 Moreover, in this case it is not necessary for the Court to resolve whether Law No. 6 5 was validly issued under Libyan law. This is because even if Law No. 6 was a valid 6 law, as Ms Regué explained yesterday in response to your Honours' questions, it had 7 no effect on Mr Gaddafi's case for two main reasons. 8 The first reason is substantive. Law No. 6 did not apply to the crimes with which 9 Mr Gaddafi was charged and convicted. 10 The second reason is procedural. Law No. 6 was not validly applied to his case. 11 And each of these reasons taken alone is sufficient to conclude that Law No. 6 had no 12 effect on his case. 13 PRESIDING JUDGE EBOE-OSUJI: [12:26:55] May I ask you a question, please. Hold your thoughts there and return to it later. 14 15 When you said that this Court is not the place to resolve these complex matters of 16 Libyan constitutional law, are you saying that because it is a very complex scenario, 17 that if we followed it, we might get lost? To put it bluntly. Or that as a matter of 18 principle, we should not go there? Which is it? 19 (Microphone not activated) practical matter the second is a matter of principle. 20 MS WHITFORD: [12:27:39] Your Honour, we say it's a matter of principle. It's 21 (Overlapping speakers). 22 PRESIDING JUDGE EBOE-OSUJI: [12:27:44] If it is a matter of principle, what do we 23 do with the concept of complementarity then? Ms MacDonald spoke earlier and, at 24 the risk of misquoting her, she might have said that it's not so simple to say that the 25 ICC may not inquire into what happened in the national jurisdiction in terms of law 12.11.2019 Page 52

(Open Session)

ICC-01/11-01/11

1 and all that. Even if she didn't say that, the question is if we have the concept of 2 complementarity that is supposed to complement national jurisdictions, are we really 3 free to say we cannot look to see what the laws of the jurisdiction we're supposed to 4 be complementing says? 5 MS WHITFORD: [12:28:45] Thank you, your Honour. I understand better your 6 question. 7 I would refer your Honour to the Bemba admissibility decision on this point. The 8 fact that the interpretation and application of domestic laws should ordinarily be 9 given deference and that the Chamber should accept them unless there are 10 compelling reasons not to do so. And moreover, in this case, the issue of whether 11 Law No. 6 is valid or not doesn't require determination in order to reach a decision. 12 PRESIDING JUDGE EBOE-OSUJI: [12:29:13] Thank you very much. You may 13 perhaps continue on that path. 14 MS WHITFORD: [12:29:17] Thank you, your Honour. 15 Your Honour, the Pre-Trial Chamber, having already found that the first of the two 16 reasons applied, the substantive reason, did not need to determine that Law No. 6 17 was validly issued, as I've just said, and therefore it's approach was reasonable. And 18 the fact that it did not make such a finding does not show any error in the exercise of 19 its discretion, in our submission. 20 In my remaining submissions I will elaborate on these two reasons why Law No. 6, 21 even if it was a valid law, had no effect on Mr Gaddafi's domestic case. And in 22 doing so, I will develop on some of the points that were expressed by the Libyan 23 representatives today and also touched upon by my learned colleague representing 24 the amici Redress and Lawyers for Justice. I will also very briefly address why 25 certain documents relied on by the Defence do not prove that Law No. 6 rendered his

(Open Session)

ICC-01/11-01/11

1 case final.

2 Turning to the first reason, we say that the Chamber correctly found that Law No. 6 3 did not apply to Mr Gaddafi's case due to the crimes with which he was charged. 4 As we've heard today, Article 3 of Law No. 6 excludes certain crimes from its scope. 5 The Chamber reviewed Article 3. * It noted that certain crimes, and it listed 6 identity-based murder, kidnapping, enforced disappearance and torture, were among 7 those crimes which were excluded. 8 And then the Chamber considered the position of the attorney general's office and 9 that was that Law No. 6 did not apply to Mr Gaddafi due to the crimes attributed to 10 him. And the Chamber noted that its own reading of Article 3 was in line with the 11 attorney general's position. 12 And we say the Chamber's approach was reasonable and there are three reasons. 13 First, there were no compelling reasons for the Chamber not to accept prima facie the 14 correctness of the statement of the attorney general's office that Law No. 6 was not 15 applicable to Mr Gaddafi's case. Its statement was clear, definitive and also 16 consistent with other evidence in this case, including a prior statement made by the 17 attorney general's office in 2017. And importantly, it was also in line with the 18 Chamber's own reading of the plain text of Law No. 6. 19 Second, the Defence has not demonstrated that the attorney general's erred in stating

20 that Law No. 6 excluded the crimes of murder attributed to Mr Gaddafi. The
21 Defence has argued that Mr Gaddafi was not charged and convicted of identity-based
22 murder. And this is the specific term used in Article 3. However, the Defence has
23 not explained why the interpretation provided by the attorney general's office would
24 be erroneous. And in fact, the record supports that its interpretation was correct.
25 There was a persecutory element to the crimes of murder for which Mr Gaddafi was

(Open Session)

ICC-01/11-01/11

1 charged and convicted and this fact was acknowledged by the Defence in the context 2 of its argument that the two cases cover substantially the same conduct. Therefore, 3 these crimes of murder would be consistent with the definition of identity-based 4 murders advanced by the Defence, albeit with no support. 5 Further, in its 8 November observations the attorney general's office has confirmed 6 that the crimes attributed to Mr Gaddafi fit within this definition of identity-based 7 murder and the Libyan representatives have confirmed that position today. 8 Third, your Honours, the Chamber did not err in referring to the crimes with which 9 Mr Gaddafi was charged instead of those with which he was convicted. We say this 10 difference in terminology is immaterial. The record shows that Mr Gaddafi was 11 convicted of all of the crimes with which he was charged and, in any event, it was 12 reasonable for the Chamber to refer to the crimes with which he was charged since his 13 case was not final and he must be retried. 14 I will turn now, your Honours, to the second reason why Law No. 6 had no effect on 15 Mr Gaddafi's case. And this reason relates to the procedure for applying Law No. 6. 16 This procedure is set out in Article 6 of the law itself and it states, quote: "The 17 competent judicial authority shall issue a reasoned decision to stay the criminal 18 proceedings once it has ascertained that the conditions for the amnesty are met." 19 End of quote. 20 The attorney general's office has confirmed Article 6 establishes Law No. 6 can only 21 be applied by the competent judicial authority with jurisdiction over the case. It 22 reiterated this point in its 8 November observations and also today. 23 The Chamber thus correctly noted that a reasoned decision by the competent judicial 24 authority terminating the case is a prerequisite for Law No. 6 to be applied.

25 Lawyers for Justice in Libya and Redress Trust confirmed in their Rule 103

(Open Session)

ICC-01/11-01/11

observations that the definition of judicial authority under Libyan law excludes the
 minister of justice.

Yet, the Defence argues that the Chamber should have relied on the acts of the
minister of justice in the Al-Bayda government to find that Law No. 6 had been
applied to his case. The Chamber was reasonable not to rely on these facts and I'll
give two reasons.

7 First, the competent judicial authority with jurisdiction over Mr Gaddafi's case has

8 not issued a reasoned decision to stay the criminal proceedings and apply Law No. 6.

9 This has been clearly and consistently stated by the attorney general's office,

10 including in its 8 November observations.

11 Second, the purported application by the minister of justice in the Al-Bayda

12 Transitional Government of Law No. 6 to Mr Gaddafi's case was the act of an

13 executive authority. An executive authority has no power to apply Law No. 6.

14 Accordingly, this attempt to apply Law No. 6 was invalid. That this act had no legal

15 value and no impact whatsoever on Mr Gaddafi's case has been clearly and

16 repeatedly stated by the attorney general's office.

17 Now, the Al-Bayda Transitional Government is said to have applied Law No. 6 to Mr

18 Gaddafi's case in April 2016. At this time it had ceased to be the internationally

19 recognised government. * As I explained earlier, this resulted from the signing of the

20 Libyan Political Agreement in December 2015.

21 However, it is not this fact that determines whether Law No. 6 was validly applied to

22 Mr Gaddafi's case. Why? Because according to the terms of Law No. 6 itself, even

23 if it was a valid law, no executive authority could apply it. It follows that even the

24 minister of justice in the Government of National Accord, the internationally

25 recognised government at that time, could not have applied it.

(Open Session)

ICC-01/11-01/11

1 We say, your Honours, that for all of these reasons the Chamber was correct not to 2 conclude that Law No. 6 had been validly applied to Mr Gaddafi's case based on these 3 statements and acts of certain members of the Al-Bayda Transitional Government. 4 Finally, your Honours, the Defence argues that the Chamber should have concluded 5 from the fact of Mr Gaddafi's release that Law No. 6 had been validly applied to him. 6 And I note that your Honour asked a question directly on this point yesterday. Your 7 Honours, the Defence as the party bringing this admissibility challenge bears the 8 burden of proof in establishing the relevant facts underpinning the challenge. The 9 evidence before the Chamber on this point concerning Mr Gaddafi's release is 10 contradictory and inconclusive. This issue is fleshed out in our Prosecution response to this appeal, paragraphs 56 to 61, and I won't repeat our submissions here. 11 12 Nonetheless, one thing we know is that from the time of his arrest in November 2011 13 until the time of his purported release in April 2016, Mr Gaddafi was detained by the 14 Abu-Bakr al-Siddig battalion headed by Mr Al-'Ajami Al-'Atiri. The precise nature 15 of the relationship between this armed group and the recognised government remains 16 unclear. 17 On 31 May 2013 in the first decision on the admissibility of this case, Pre-Trial 18 Chamber I found that the Libyan authorities, quote, "[had] not yet been able to secure

the transfer of Mr Gaddafi from his place of detention under the custody of the Zintanmilitia into State authority" end of the quote, in order to try him.

Nonetheless, a trial began and after a law was passed which provided for an accused
to be tried via CCTV or video link, Mr Gaddafi did attend four sessions in total all by
video link between April and June 2014.

24 The Libyan representative Mr Gehani addressed this issue this morning. And just

25 for the sake of clarity, we understand what he said was that all the sessions were by

(Open Session)

ICC-01/11-01/11

1	video link, but he did not attend all the sessions of the trial. In fact, our reading of
2	the record is that he attended four of the total of 25 sessions.
3	What we also know is that in July 2014 Mr Al-'Atiri, the head of the armed group
4	detaining Mr Gaddafi, stopped cooperating with the Tripoli court. * Mr Al-'Atiri said
5	as much in a conversation with a Prosecution investigator on 11 March 2016.
6	And, your Honour, the place where this is contained is an investigator's statement *
7	and this is cited at paragraph 40 to the Prosecution response to the original
8	admissibility challenge.
9	Now this is consistent with the fact that Mr Gaddafi did not attend any further
10	hearings after 22 June 2014. And this is also consistent with the 14 April 2016 letter
11	sent by the head of the judicial police in Zintan to the attorney general's office, which
12	stated, quote, " since 15 July 2014, the prisons located in the town of Zintan are no
13	longer under the Government's authority or legitimacy," end of quote.
14	And it was after receiving this letter that on 20 April 2015 the Tripoli court decided to
15	proceed in the absence of Mr Gaddafi.
16	Therefore, your Honours, from the date of 15 July 2014 Mr Gaddafi was no longer
17	being held on the charges that were before the Tripoli court and this is relevant to the
18	question that your Honours asked yesterday. By that point in time Mr Gaddafi had
19	been detained on those charges for a total of two years and eight months.
20	From 15 July 2014 until his purported release around 12 April 2016 - and this is a
21	further one year, nine months - Mr Gaddafi was no longer being detained on the
22	charges that were before the Tripoli court. And we say that this is a factor that your
23	Honours need to take into account when considering the time that Mr Gaddafi served
24	in custody on the charges before the Tripoli court and in considering whether this
25	was an adequate punishment for his criminal conduct.

(Open Session)

ICC-01/11-01/11

1 And we submit that two years and eight months would not be adequate. But even 2 in the event that your Honours took into account the entire period of four and a half 3 years, that this would also not be adequate. And my colleague Ms Regué will 4 expand on that point. 5 Returning now to the question of Mr Gaddafi's release. 6 At the time of his purported release in April 2016, Mr Gaddafi was being held by an 7 armed group which was not under the authority or following the instructions of the 8 internationally recognised Government of National Accord. 9 And your Honour asked yesterday if Mr Gaddafi was not released pursuant to 10 Law No. 6, then what is the alternative? We say, your Honours, if Mr Gaddafi was 11 released, there was no legal basis at all for his release. In other words, it was an 12 unlawful release. And this understanding was confirmed today by the Libyan 13 minister of justice, Mr Lamlom. * In fact, Mr Lamlom submitted that the act of 14 releasing of Mr Gaddafi could even be characterised as a crime under Libyan law of 15 aiding and abetting a fugitive to evade justice. And that's consistent with the 16 position taken previously by the attorney general's office. 17 In its 18 September 2018 letter, when commenting on the purported release of Mr 18 Gaddafi, it stated, quote, this was "nothing more than a factual action that has no legal 19 value except to undermine the competent authorities," end quote. And further, 20 quote, "It is unworthy of any consideration and has no legal impact whatsoever." 21 End of quote. 22 In contrast, your Honours, there is overwhelming evidence, including clear 23 statements from the attorney general's office that Law No. 6 was not validly applied 24 to Mr Gaddafi's case. So, your Honours, we say, given all these reasons, the 25 Chamber was correct and reasonable not to rely on the fact of Mr Gaddafi's purported

Page 59

(Open Session)

ICC-01/11-01/11

1	release to conclude that Law No. 6 had been applied to him.
2	(Microphone not activated) time and I won't go into any detail in relation to the
3	documents. Suffice to say that the interpretation of Article 353, which is the article
4	upon which the Defence arguments concerning those documents applies, the
5	interpretation has now been provided by the government of Libya in its observations
6	submitted last week, and we say that that interpretation only serves to strengthen the
7	arguments that we had put forward in our Prosecution response.
8	Your Honour, I'll stop there in order to leave sufficient time for my friend.
9	What we say ultimately is that nothing can alter the fact that Mr Gaddafi Law No. 6
10	had no effect on Mr Gaddafi's case for those two reasons that I outlined in my
11	submissions today. First, the crimes with which he was charged and convicted fall
12	outside the scope of Law No. 6. And second, Law No. 6 has not been validly applied
13	to him through the reasoned decision of the competent judicial authority with
14	jurisdiction over his case.
15	Unless your Honours have any questions, I will pass the floor to my colleague
16	Ms Regué.
17	PRESIDING JUDGE EBOE-OSUJI: [12:45:52] Thank you very much.
18	MS WHITFORD: [12:45:53] Thank you, your Honours.
19	MS BRADY: [12:45:55] Just before Ms Regué rises, your Honours, I do want to
20	correct one submission I made in my reply because I wouldn't want to mislead this
21	Court.
22	Mark Ellis's report in fact concluded that the trial was not fair, but rather, that the
23	Prosecutor and the Judges had made an effort to have a fair trial. But, your Honours,
24	he said although efforts were made to comply with international fair standards and
25	impartiality, there was much lacking in the conduct of the trial, and he concluded that

(Open Session)

ICC-01/11-01/11

1 the trial was unduly compromised.

2	But that doesn't take away from the point I was making, that you don't there's no
3	need for you to actually analyse the case under that route. And also the parties
4	themselves would have to have a chance to make written submissions on this point as
5	it applies to Mr Gaddafi himself. And then even if you were to go down the path of
6	concluding it was not fair, then this would have to be balanced against the my
7	submission remains that you would balance it against the competing other
8	compelling interests of the Rome Statute that it seeks to serve, including those of the
9	victims and the international community, to have an effective prosecution, to have an
10	effective trial and, as necessary, an appropriate and effective punishment.
11	So that would come down still on the side of finding the case admissible. But I did
12	want to make that point to clarify because I had said I had misremembered the
13	ultimate conclusion of that report. Thank you.
	utilitate conclusion of that report. Thank you.
14	MS REGUÉ: [12:47:45] Good afternoon, your Honours.
14	MS REGUÉ: [12:47:45] Good afternoon, your Honours.
14 15	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours
14 15 16	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that
14 15 16 17	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the
14 15 16 17 18	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the person from criminal responsibility under Article 20(3)(a).
14 15 16 17 18 19	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the person from criminal responsibility under Article 20(3)(a). First, your Honour, as I already mentioned yesterday, we should consider the factors
14 15 16 17 18 19 20	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the person from criminal responsibility under Article 20(3)(a). First, your Honour, as I already mentioned yesterday, we should consider the factors also relevant for unwillingness under Article 17(2)(a). For example, we should look
14 15 16 17 18 19 20 21	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the person from criminal responsibility under Article 20(3)(a). First, your Honour, as I already mentioned yesterday, we should consider the factors also relevant for unwillingness under Article 17(2)(a). For example, we should look at how and when was the law passed or the pardon awarded? Was it passed shortly
 14 15 16 17 18 19 20 21 22 	MS REGUÉ: [12:47:45] Good afternoon, your Honours. I would like to briefly go back to your question yesterday about how your Honours should determine the manifestly disproportionate nature of a penalty to conclude that a pardon or an amnesty render the proceedings with a purpose of shielding the person from criminal responsibility under Article 20(3)(a). First, your Honour, as I already mentioned yesterday, we should consider the factors also relevant for unwillingness under Article 17(2)(a). For example, we should look at how and when was the law passed or the pardon awarded? Was it passed shortly after the conviction? Did the measure comply with the domestic procedure?

(Open Session)

ICC-01/11-01/11

Does the law foresee any measure benefiting the victims such as reparations? Must
 the person acknowledge responsibility?

Second, your Honours, you should also consider the circumstances in which the
measure was applied. Did it follow the procedures set out in the law? Was it
applied by the competent authority?

6 Third, and as I said yesterday, the concrete circumstances of the case should also be7 considered, the nature of the crimes and the degree of culpability of the person.

8 Fourth, and together with the object and purpose of the Rome Statute, we should

9 consider the purpose of sentencing, which is retribution, deterrence and rehabilitation.

10 We should consider the circumstances of the convicted person but also the rights and

11 the interests of the victims.

12 If now we look at Mr Gaddafi's case, and assuming that Law No. 6 was applied to

13 him and after a final decision was taken, which we both dispute, we can conclude that

14 this application was with a purpose of shielding him from criminal responsibility for

15 the reasons that we have explained these two days and those are, your Honours, there

16 are some questions about the constitutional validity of the law.

17 Also the law does not regulate a transparent procedure to identify the beneficiaries.

18 It does not require the beneficiary to acknowledge responsibility. We submit that

19 the requirements, the conditions in Article 2 are insufficient. No benefit for the

20 victims is acknowledged in the law. No reparations.

Also the circumstances upon which Law No. 6 was applied to Mr Gaddafi do not follow the procedure of the law. My colleague Ms Whitford has explained and we have set out a very detailed procedural background, which is quite complex, in our response to the admissibility challenge and also in annex B of our response to the appeal.

(Open Session)

ICC-01/11-01/11

1 But in this case it was the minister of justice and the deputy minister of justice of the 2 Al-Bayda government, which is not the GNA, who requested the release of 3 Mr Gaddafi to the Zintan prosecutor's office. The request was not granted. 4 Next thing we have is a telephone interview of Mr Al-'Atiri, the head of the battalion 5 which detained Mr Gaddafi, in July 2016 saying that he had applied Law No. 6 to 6 release Mr Gaddafi. However, the presidency council of the GNA, the recognised 7 Libyan government, repudiated the release. 8 And now going back to the circumstances of Mr Gaddafi, your Honours, * he was de 9 facto prime minister of Libya who had effective control over the State apparatus 10 during the period where the crimes were committed. He allegedly planned, funded, 11 incited, instructed and contributed to the murder of civilian population in particular 12 through violent attacks against civilian demonstrators. 13 There is no evidence that Mr Gaddafi has acknowledged his responsibility or 14 contributed in any way towards the victims. There is no evidence that Mr Gaddafi 15 has rehabilitated. 16 Moreover, the circumstances of Mr Gaddafi's detention in general are unclear. He 17 was not under the custody of the Libyan authorities from July 2014 and we do not 18 have much information about the concrete circumstances of his detention during the 19 two years and eight months before. We do know that now he has not surrendered to 20 the Libyan authorities. But in short, your Honours, we cannot say that the time that 21 Mr Gaddafi has spent with the Abu-Bakr al-Siddiq battalion constitutes punishment 22 for the purposes of the Rome Statute and much less that it served the sentencing 23 purposes of deterrence, retribution and rehabilitation. 24 And in response to your Honour's question yesterday on page 117 and today about

25 the range of appropriate sentences, your Honours yesterday raised the question about

(Open Session)

ICC-01/11-01/11

- 1 the difficulty on how to assess the proportionality of the sentence and against which
- 2 legal framework such analysis should be conducted.
- 3 This is not a straightforward answer, your Honour.
- 4 First, we do agree that you should consider the domestic legal framework, indeed,
- 5 you should look at that. However, you should go beyond and look at the facts, the
- 6 inherent gravity of the facts, and you should consider whether the penalties foreseen
- 7 in the domestic legal framework and awarded in the concrete case, whether they
- 8 really reflect the gravity and the culpability. In doing so, your Honours should also
- 9 consider the discretion of the domestic authorities as the Appeals Chamber also
- 10 awards * some discretion to the Trial Chamber in determining the sentence, because
- 11 at the end of the day the sentencing regime is a discretionary matter.
- 12 The practices of the international tribunals may be of guidance, but we cannot
- 13 extrapolate the sentencing ranges that they have applied to the domestic framework.
- 14 There are very good publications from Professor Barbora Hola from Vrije Universiteit
- 15 in Amsterdam, also Silvia D'Ascoli. They compare, they note that the sentencing
- 16 regime in the two tribunals actually differs. ICTR they are quite higher than ICTY.
- 17 For high-level perpetrators ICTY around 20, 25 maximum -- sorry between 20, 25,
- 18 ICTR 55.

But, your Honours, the figure is not the figure that the sentence -- the figure of the
sentence that has been given domestically should not be the only factor. You should
look, as I mentioned, holistically at other factors, other criteria also before the moment
that the sentence was imposed in order to determine whether there was indeed lack
of genuineness or unwillingness.

And I think, your Honours, that I've probably run out of the time of the time allocated
to the Prosecutor, right, so I will -- I think that I will stop there.

(Open Session)

ICC-01/11-01/11

- 1 And just to conclude, your Honours, it's the Prosecution's position that the Pre-Trial
- 2 Chamber's decision was correct and you should uphold it and in doing that, confirm
- 3 that the case against Mr Saif Gaddafi remains admissible before the Court.
- 4 PRESIDING JUDGE EBOE-OSUJI: [12:56:46] Thank you very much.
- 5 (Appeals Chamber confers)
- 6 PRESIDING JUDGE EBOE-OSUJI: [12:57:33] We will adjourn now. In order to see
- 7 if we can finish earlier, let's return at 2.15 instead of 2.30. At that time counsel for
- 8 Mr Gaddafi will have the floor.
- 9 The Court rises.
- 10 THE COURT USHER: [12:58:00] All rise.
- 11 (Recess taken at 12.58 p.m.)
- 12 (Upon resuming in open session at 2.18 p.m.)
- 13 THE COURT USHER: [14:18:24] All rise.
- 14 Please be seated.
- 15 PRESIDING JUDGE EBOE-OSUJI: [14:18:47] Thank you very much.
- 16 Counsel for Mr Gaddafi.
- 17 MR FAAL: [14:18:55] (Microphone not activated)
- 18 THE INTERPRETER: [14:19:24] Microphone, please.
- 19 MR FAAL: [14:19:39] Yes, now it's on. Thank you. I'm sorry about that.
- 20 As I said, your Honours, we will take this opportunity to respond to some of the
- 21 issues that we have heard over the last two days. I would endeavour to provide
- 22 a roadmap about the issues that we would address.
- 23 First of all, Mr President, you had asked that we clarify our position regarding the
- 24 statement that was filed with the Court by OPCD attributed to Dr Gaddafi. That
- aside, I intend to address six issues, and then we conclude.

(Open Session)

ICC-01/11-01/11

The first issue would be issues that were raised concerning the Tripoli judgment.
The second is matters pertaining to the release of Dr Gaddafi. I will also respond to
some of the submissions by the Libya government, in particular, about the application
of Article 212. We will then address the issues of amnesty, the issues of shielding,
and punishment, whether they should be proposing it or not. And then we would
conclude.

I will address the first three issues and my colleague Aidan Ellis would address the
following three issues, and then I will come back and conclude.

9 Your Honours, on the issue of the Tripoli judgment, your Honours, two issues were 10 raised in the submission of the Prosecution. And the first was whether the authority 11 for the -- what was our authority for the proposition that Dr Gaddafi did not attend 12 sessions by video link due to technical issues? We just wish to draw the attention of 13 the Chamber to paragraph 21 in this document LBY-OTP-0062-0302. And the 14 essence of it is that the Libyan prosecution submitted a technical report confirming 15 that due to the damage to the transmitter stations and post offices the video link was 16 unavailable. They did not only affect Dr Gaddafi's trial, they also affected the trial 17 for those who were based in Misrata, including person 4 and person 6. So we submit 18 that our proposition that he did not attend because of these problems, the problems 19 with the video link, was correct and accurate.

Second, the reasons, what were the reasons given by the Tripoli court for their finding that the trial was *in absentia*? Again, we refer to the judgment itself and the reference is LBY-OTP-0062-0427.

Perhaps I could ask that this be put on the screen, please, if that is possible. Excuseme, I think we need assistance. Someone to yield to the ...

25 Thank you.

12.11.2019

(Open Session)

ICC-01/11-01/11

1 Perhaps, Mr President, in order to save time, I will just read out what it says. Under 2 the heading "Grounds of Judgement" it says: 3 "Whereas it has come to the knowledge of the Court through briefings on public 4 affairs that Defendant No. 1, Sayd al-Islam Muammar Gaddafi said during one of his 5 trial sessions before the Court of Appeal in al-Zawiyah, Zintan Criminal Circuit, that 6 he wishes to be prosecuted in that city. Therefore, his non-appearance before 7 the Court was the result of his own free will and his belief that his jailers do not have 8 jurisdiction, as was mentioned by the Director of the Judicial Police ..." 9 PRESIDING JUDGE EBOE-OSUJI: [14:24:44] I think we are following you, keep 10 reading. 11 MR FAAL: [14:24:47] "... as was mentioned by the Director of the Judicial Police in 12 his Letter No. 8-9-1648 dated 14/4/2015 attached to the case file. Therefore, he is 13 deemed a fugitive from justice." 14 So those were the only two elements that formed the basis of the decision that he was 15 a fugitive. One, that he had said in another trial, a trial separate from the one that 16 was going on in Tripoli, that he wished in that trial to be tried in Zintan. Not in the 17 Tripoli case. 18 So it was on that basis and on the basis of the letter submitted by the judicial police, 19 and the issue that was flagged therein was that he had claimed that his jailers did not 20 have jurisdiction. On the basis of those two elements they found him a fugitive, so 21 the submissions by the Defence on those issues were correct. 22 The judgment went on to say that because Dr Gaddafi had said that he wished to be 23 tried in Zintan for the other case, because there were two ongoing cases at the time, 24 that signalled an indication that in his own free will and his own belief he did not 25 wish to appear before the Court, and that is the reason why the Court declared him

(Open Session)

ICC-01/11-01/11

1	a fugitive. And we say that the failure to attend such as to justify the protection of
2	the court in declaring the trial <i>in absentia</i> was erroneous and wrong.
3	PRESIDING JUDGE EBOE-OSUJI: [14:26:57] Mr Faal, are you able to shed any more
4	light on, if you know, or if you are able to, on why he might have wanted to be tried
5	in the trial, in the proceedings in Zintan but not the one in Tripoli?
6	MR FAAL: [14:27:17] This was, this was a separate trial that was being done in
7	Zintan. It did not have a direct relationship with the trial that was ongoing in Tripoli.
8	But because in the trial in Zintan he had indicated there that he would wish to be
9	tried in Zintan, that statement was taken by the judge in the Tripoli case and used
10	against him.
11	PRESIDING JUDGE EBOE-OSUJI: [14:27:48] So the point was that he was denying
12	that the court in Tripoli had jurisdiction?
13	MR FAAL: [14:27:58] My understanding from this paragraph is that his jailers
14	lacked jurisdiction. I cannot give it any other interpretation other than the words
15	that are used there, because I do not know of the other underlying facts.
16	PRESIDING JUDGE EBOE-OSUJI: [14:28:15] All right. Please proceed.
17	MR FAAL: [14:28:16] Thank you very much, Mr President.
18	Another issue that we would wish to deal with is the issue of the release of
19	Dr Gaddafi.
20	We are asked to look at the basis of his release and we say the record in fact contains
21	a document which explains the basis of his release. It is the letter by the minister in
22	the Al-Bayda government, which is actually contained in annex 12 of
23	the Prosecution's response, which stated the reasons why Dr Gaddafi was released.
24	We have heard from the representative of the Libya government that that release was
25	unlawful and it was in fact criminal. That that was his submission. We also heard

(Open Session)

ICC-01/11-01/11

from the Prosecution suggesting that that release was in fact unauthorised.
But, Mr President, we argue that the amnesty law which the minister in Al-Bayda
used as his basis for the release has provided a mechanism in order to adjudicate
disputes that would arise as a result of the application of the law. And that,
your Honours, is Article 8 of the amnesty law, and with your permission I read
Article 8.

7 And this is what it says:

8 "The competent prosecutorial authority shall be responsible for adjudicating disputes
9 arising from the application of the provisions of this Law. Its decision shall be
10 subject to appeal in accordance with the general rules."

Effectively, the office of the minister of justice and the attorney general had
a responsibility to address all unlawful applications of this law. It was their
responsibility to do so in Libya. It is quite convenient, Mr President, to come to
The Hague and argue that the law is invalid, the law should not have been used, but

15 when they sat in their offices in Libya they acted to the contrary. It was their
16 responsibility under Article 8 to challenge the application of the law. They did not.
17 It was their responsibility to ensure that nobody who did not qualify under the law
18 benefits from it. They did not. They knew that the law was applied or purportedly

19 applied to Dr Gaddafi. They did not do anything about it.

20 It is our submission that the position of the government of Libya should not be judged

21 on the basis of what they say in The Hague, but also for their action or inactions in

22 Libya. Their conduct in Libya is important in determining this particular issue.

23 We also submit, Mr President, that this law had been applied several times. We

24 have submitted evidence of that fact. The government of Libya did nothing in order

25 to prevent the application of the law to those people, they never challenged it. Even

(Open Session)

ICC-01/11-01/11

the validity of the law they have come to the Hague to challenge, but doesn't the
 minister of justice in Libya have the responsibility to challenge the unconstitutionality
 or otherwise of a law in Libya? Did they challenge it in Libya, in Libyan courts?
 No.

5 In fact, what has happened is, according to Libyan law, a person who is sentenced to 6 death would, under Article 37 of the Criminal Code, lose his legal status. In fact, the 7 law in Libya is called legal interdiction. It has a similar effect to Article 353 of the 8 Criminal Procedure Code, which means under that law that if a person is convicted 9 *in absentia* the person would be unable to file cases in that person's own name. 10 But what has happened in this instance, it meant that Dr Gaddafi could not do 11 anything on his own. He could not -- he has lost legal status, he cannot get an 12 identity card, he cannot bring action on his behalf, except by a person appointed by 13 a court.

14 But what has happened in Libya, the same attorney general's office participated in 15 a suit brought in the name of Dr Gaddafi when, if the amnesty law was not applied, 16 he would not have been able to do so. If the government considered him to have 17 been under legal interdiction, he would not have been able to file those two suits. 18 But the office of the attorney general participated in both suits as if Dr Gaddafi still 19 retained full legal status. That is, that is endorsement of the application of the 20 amnesty law. It is acquiescence. We say in Libya they accepted it. They come to 21 The Hague and deny it. There is inconsistency in their conduct and the Court 22 should call them out for that.

So, in essence, what we have is an application of a law in Libya which the attorney
general considered to be unconstitutional. He has a responsibility to challenge it
before the courts in Libya, but he did not do so, he came to The Hague and wants this

(Open Session)

ICC-01/11-01/11

1 Court to pronounce on the validity or the unconstitutionality of that court. That 2 should not be allowed. This Court must not serve or should not serve as the 3 supreme court of Libya. 4 I will move on to the other issue, which deals with the issue of *presentia* and *absentia*. 5 On this particular issue also it is quite interesting, the response we have received from 6 the Libya government. I would have thought that at least we would have a very 7 good, detailed explanation of what Libyan law says on this issue. 8 What do we have is one statement from Mr El-Gehani saying that for a trial to be 9 *in presentia* one must be present in all sessions. And I underline all sessions. But is 10 that the case? That is not in accord with Libyan law. I have read out Article 212, 11 which said that even -- all that needs to happen is for one to attend once, but even if 12 one does not attend the other sessions without any lawful excuse. So that is so 13 completely at odds with the interpretation we have received from the Libyan 14 government. 15 Equally, we were told that in civil law in Libya only one attendance is enough for 16 *in presentia*, but that the law is different for a criminal matter; one needs to be present 17 But that also is not the case, because the law I cited is the in all sessions. 18 Criminal Procedure Code. I did not cite the Civil Procedure Code, and the 19 Criminal Procedure Code said in 212 that after the first attendance, even if you are 20 absent in the others, you are still deemed to have been *in presentia*. So the 21 explanation we received from the Libyan government is erroneous. 22 What we have heard from the council for the tribes in fact supports our position, and 23 that is a correct statement of the law and it's in accord with what is contained in 212 as 24 opposed to what is contained in 348. 25 I leave it at that for the moment, my colleague Aidan Ellis -- perhaps, before I do that,

Page 71

(Open Session)

ICC-01/11-01/11

1 I will touch upon two issues. I had promised to address the issue of this statement, I 2 will do that. And, at the outset today, yesterday, we said we wanted to hear the 3 position of the Libyan government on the admissibility of this case. And again 4 today their position is even vaguer than it was before this hearing commenced. We 5 have not heard from them anything which suggests whether they want this case to be 6 deemed admissible and therefore Dr Gaddafi be brought to The Hague, or that this 7 case is inadmissible. The only thing we have heard from them that helps this Court 8 is that Libya is willing, able and capable to prosecute these cases. That much we 9 have heard from the minister of justice, so I leave it at that.

10 Before I yield the floor to my colleague to deal with these three other issues, I would 11 respond to the issue of the statement. We confirm that, yes, Dr Gaddafi did indeed 12 meet with lawyers from the OPCD. Those were lawyers appointed by the Court, he 13 did not appoint them. But the statement that your Honour read out contains words 14 that were not his. The only lawyers he had directly instructed to speak on his behalf 15 is this legal team presently here; his lawyer in Libya, Mr Khaled Al-Zaidy, and this 16 legal team. Those are the instructions I have received on this matter.

PRESIDING JUDGE EBOE-OSUJI: [14:40:11] What do you mean that the statementcontains words that were not his?

MR FAAL: [14:40:18] That is precisely what I was told by the client. The statement, what you have read out, those 10 or 11 paragraphs, were not his words. He also acknowledged that OPCD lawyers indeed consulted with members of his family. It is also possible that the statement contains views of members of his family who were acting in what they believe was his best interest at the time.

24 PRESIDING JUDGE EBOE-OSUJI: [14:40:51] What the statement said, if you recall,

25 was that they were reflecting the sentiments, at least that much is there, of

(Open Session)

ICC-01/11-01/11

- 1 Mr Gaddafi, a minimum of sentiments. It might have also said statements of
- 2 Mr Gaddafi, I cannot find the document now, but it doesn't matter if I find it or not.
- 3 Is he saying that those did not reflect his sentiments?
- 4 MR FAAL: [14:41:33] Those were not his words. He did not say to anybody that he
- 5 wanted to be tried in The Hague. He never said that.
- 6 PRESIDING JUDGE EBOE-OSUJI: [14:41:44] Thank you.
- 7 MR FAAL: [14:41:44] Thank you.
- 8 PRESIDING JUDGE EBOE-OSUJI: [14:42:07] Mr Ellis, does that mean that -- either
- 9 of you can answer this question -- that had there not been the amnesty that was
- 10 granted eventually, that Mr Gaddafi would have accepted the trial that he had and
- 11 the death sentence that was given to him?
- 12 MR FAAL: [14:42:38] I cannot speculate on that. All I can say is that Mr Gaddafi
- 13 did suffer as a result of the death sentence that was imposed on him.
- 14 PRESIDING JUDGE EBOE-OSUJI: [14:42:54] Proceed.
- 15 MR ELLIS: [14:42:57] Thank you, your Honour.
- 16 The outstanding issues first in relation to amnesties more broadly.
- 17 Your Honours, we note the positions taken by the Prosecution, the victims and the
- 18 first amicus in support broadly of the Pre-Trial Chamber's conclusion at paragraph 77
- 19 of the majority decision that both amnesties and pardons in relation to crimes against
- 20 humanity are internationally unlawful.
- 21 Your Honours, we do not deny that strong statements on that suggest have been
- 22 made in international human rights courts, nor that there is a general trend
- 23 discernible away from amnesties. But what we stand on is that the issue is whether
- 24 that general trend had crystallised into a rule of customary international law by
- 25 April 2016 when the law was applied to Dr Gaddafi. We note that neither the Belfast

1

(Open Session)

Guidelines of 2013 nor the International Law Commission Special Rapporteur's report

ICC-01/11-01/11

2 of 2017 concluded that any such rule had yet crystallised. 3 Moreover, as the Prosecution submitted, with perhaps a measure of understatement 4 in the response to this appeal brief at paragraph 88, state practice is still not fully 5 consistent on this point. And that, in our submission, carries with it the necessary 6 conclusion that without consistent state practice no rule of customary international 7 law can yet be said to have crystallised. 8 Your Honours, the issue of amnesties was debated between States when they agreed 9 the terms and drafted this Statute. They reached no agreement and, as a result, no 10 such provisions were inserted into the Statute. And they have still not reached 11 agreement, your Honours, in my submission. 12 As we left court yesterday I turned on my newsfeed to find that in the UK, in the 13 United Kingdom in the current general election which is going on, one party was 14 reported to be making a manifesto pledge to limit the prosecutions of soldiers for 15 crimes connected with the troubles in Northern Ireland. That's not to call out my 16 own government, there are many cases, many situations that could be cited, but it is 17 to show that there is a debate here which is genuinely ongoing and it's ongoing 18 amongst States even as we sit here debating the points in The Hague. 19 This case has implications beyond the nest of issues directly before you today, 20 your Honours. It has implications beyond Dr Gaddafi, beyond Libya, and we invite 21 the Court in those circumstances to stay close to the carefully crafted 22 complementarity framework before you in the Statute and to avoid what we say are 23 the overly broad conclusions adopted by the Pre-Trial Chamber. 24 Your Honours, I want to move to try to address the issue that your Honour the 25 Presiding Judge asked me about yesterday, the issue of whether this case should be

(Open Session)

ICC-01/11-01/11

1	declared admissible on an Article 17(1)(b) basis, on the basis that the decision to apply
2	Law 6 of 2015 to Dr Gaddafi was a decision not to prosecute him, which was made for
3	the purpose of shielding him from criminal responsibility.
4	That issue, of course, was inherent in your Honours' written questions, though it
5	hadn't been canvassed by the parties in their written filings before that.
6	We say the application of Law No. 6 should not be characterised as a decision not to
7	prosecute, for the simple reason that we say Dr Gaddafi had already been prosecuted.
8	But, in any event, your Honours, we say the evidence before you does not justify
9	a finding that the decision to release him in application of Law 6 of 2015 was for the
10	purpose of shielding him from criminal responsibility.
11	Shielding, in my submission, is not a light allegation to make. It's not, in my
12	submission, something that should be assumed in the absence of evidence. And the
13	statutory test does not focus on the effect of a decision, it doesn't say did this decision
14	have the effect of shielding, it says it must be made for the purpose of shielding.
15	And we repeat that we ask the Court to be faithful to the terms of the statutory test
16	without overreaching that ambit. And in the full context of this case, we say there
17	was no purpose of shielding from criminal responsibility that can properly be
18	inferred from the evidence.
19	PRESIDING JUDGE EBOE-OSUJI: [14:47:49] What would be the purpose of an
20	amnesty law then?
21	MR ELLIS: [14:47:55] Your Honour heard submissions, very eloquently in my
22	submission, this morning, perhaps this afternoon, from the second amicus, the Libyan
23	Cities and Tribes, who described with integrity, in my submission, the reasons why
24	people in the territory may be interested in a reconciliation measure, a genuine
25	attempt to try and move on from an internal armed conflict and to try and find

(Open Session)

ICC-01/11-01/11

1 solutions that enable people to move forwards. In my submission, such a purpose 2 would be outside the scope of shielding. And in --PRESIDING JUDGE EBOE-OSUJI: [14:48:32] Does shielding necessarily have to 3 4 connote bad faith? 5 MR ELLIS: [14:48:41] Yes, in my submission, it is inherent in the notion of shielding. 6 I would say that. And if one were to look in the human rights cases that there are in 7 which the concept of shielding has been discussed, some of which I think is cited in 8 Triffterer, others are in our original admissibility challenge, they very much focus on 9 cases where there has been bad faith in the investigation of a crime. So my answer to 10 that is yes. 11 But, your Honours, in my submission, going back to Law No. 6 of 2015, it is not a law 12 for the purpose of shielding Dr Gaddafi. It is capable of applying to any individual. 13 And we have supplied your Honours with decisions applying the law to other 14 individuals, so this is not about shielding him. There is no link between the passage 15 of the law and his case. 16 Moreover, your Honours, Law No. 6 of 2015 was passed on 7 September 2015. 17 Dr Gaddafi was released, we say on the evidence, in April 2016, seven months later. 18 If there was a connection in timing between the two such that this was designed 19 deliberately to shield him, we would say he would have been released much earlier. 20 Those seven months break the connection between one and the other. 21 And, your Honours, in my submission, it comes to this: The only evidence you have 22 of the intentions of the decision maker, the minister of justice in the Al-Bayda 23 Transitional Government, are the contents of his release letter that my learned friend 24 Mr Faal also cited. In our submission, the first amicus, Redress, was right to say 25 earlier this morning, at transcript page 17, that we don't know the underlying

(Open Session)

ICC-01/11-01/11

1 The evidence is not there to infer that the underlying motivation was motivation. 2 the purpose of shielding, and for that reason we say 17(1)(b) should not apply. 3 We say the context is not consistent with shielding. Dr Gaddafi had been tried, he 4 had been convicted, he had been sentenced to death. He remained in prison for 5 a period following sentence. He was not shielded from criminal responsibility, in 6 our submission. Considering also Article 6(4) of the International Covenant on Civil 7 and Political Rights which provides that a person sentenced to death has the right to 8 seek amnesty, pardon or commutation of sentence, we say it should not be concluded 9 that this was an exercise in shielding. 10 And, your Honours, the final point entrusted to me is the question that's been the 11 focus of much discussion today and yesterday, whether the period of time that 12 Mr Gaddafi has spent in prison - on our pleading four and a half years - is 13 a proportionate punish and whether there is --14 PRESIDING JUDGE EBOE-OSUJI: [14:51:43] Before you go there, one more question 15 for you about the amnesty. The submissions of the intervenors from Libya, and also 16 Redress, make that point about the conditions of amnesty or for amnesty, and one of 17 them being confession and expression of remorse, which they say have not happened, 18 or Mr Gaddafi hasn't done. The second intervener from Libya, counsel for Libyan 19 Cities and Tribes Supreme Council say that none of the parties have complied for the 20 conditions for amnesty and called upon them to do so. What's your response to 21 that? 22 MR ELLIS: [14:52:54] Your Honour, my response to that, and it's a refrain that you 23 have heard from me before, your Honours, is that this is not a court of Libyan law, it's 24 not a Libyan supreme court. You have before you a Libyan law, Law No. 6 of 2015. 25 You have before you a letter from the minister of justice in the Al-Bayda government

(Open Session)

ICC-01/11-01/11

1 saying that he is applying that law to Dr Gaddafi. 2 Further than that, in my submission, the Court does not need to go. It's not 3 a decision for this Court whether that decision was correct, particularly in 4 circumstances where there is a national dispute resolution proceeding inherent in 5 Article 8 of Law No. 6 of 2015 and there is no evidence that any party has tried to 6 activate it in Libya to dispute the application of this law to Dr Gaddafi. 7 PRESIDING JUDGE EBOE-OSUJI: [14:53:49] I want to understand what your 8 submission is. You are standing on the premise of that law to say that Mr Gaddafi's 9 case has acquired finality. But you don't want us to examine whether indeed 10 provisions of that law are indeed applicable. Is that what it boils down to? 11 MR ELLIS: [14:54:12] It does, your Honours, because -- and the reason for that is that 12 we say that takes the Court beyond applying the Statute, applying international law, 13 into applying Libyan law in circumstances where, firstly, the matter is settled by the 14 minister applying the law to Mr Gaddafi and, secondly, there is no evidence before 15 you of any national challenge in Libya where such a challenge, in my submission, 16 belongs. So yes, that is the Defence submission. PRESIDING JUDGE EBOE-OSUJI: [14:54:42] Please proceed. 17 18 MR ELLIS: [14:54:44] I'm grateful, your Honour. 19 Your Honour, I was turning to deal with the question of proportionality of 20 punishment, and it may be there's a common theme here with the submission that 21 you have just heard, your Honours, because, in my submission, we opened 22 proceedings with a warning about the dangers of prosecutorial overreach and, in our 23 submission, there is no more clear example of an invitation to this Court to step 24 beyond the bounds of the complementarity framework than what your Honours are 25 being invited to do in relation to sentence.

(Open Session)

ICC-01/11-01/11

Your Honours, we say quite simply it should not be for the International Criminal
 Court to specify a tariff of sentences that it might be acceptable for a State to apply to
 someone within its jurisdiction.

We recall, in any event, that this was not a case in which the sentence passed was one of four and a half years imprisonment. It was a death sentence case. It happens that by the time of release we say Dr Gaddafi had been imprisoned for four and a half years, but that, in our submission, is a different thing from a defined sentence being imposed at the outset.

9 And we have to say we do not understand the position of the Prosecution that 10 the Court ought not to count the final period of that detention. Dr Gaddafi was 11 imprisoned in Zintan throughout and he was imprisoned there on the orders of the 12 government of Libya and he remained there in detention until the point when we say 13 he was released in April 2016. I don't suppose that any technicality about which 14 government had ordered his detention was of particular concern to him as he sat 15 there wondering if the death sentence was going to be implemented, your Honours. 16 In our submission, the full period must be counted. And, in any event, we do invite 17 the Court's attention to annex C of the admissibility challenge containing a statement 18 from the commander of the battalion holding Dr Gaddafi explaining how he 19 remained on instructions throughout, and we invite the Court's attention to that. 20 But, your Honours, the fundamental question is whether this Court should go on to 21 consider questions of proportionality of punishment imposed by a sovereign national 22 The problem isn't simply that sentencing practices of national courts and system. 23 international tribunals is divergent. In our submission, that is a step beyond what 24 the Statute envisages the Court doing on a complementarity framework. 25 PRESIDING JUDGE EBOE-OSUJI: [14:57:30] Is it the case then that go again to see if

(Open Session)

ICC-01/11-01/11

1 they can distill your submissions to its essential elements? You are saying that

2 consideration of manifest disproportionality is out of the question here, it is not

3 something that this Court needs to trouble itself with.

4 MR ELLIS: [14:57:59] In essence, your Honour, yes. Your Honour cuts through

5 matters to the heart. I am grateful.

6 But, in my submission, there are a number of elements to that.

7 The first is, and I was glancing around to see if I could locate my Statute, but it's

8 Article 20(3) itself, your Honours.

9 Of course, if the Court finds that there has been a trial, Article 20(3), before turning to 10 the exceptions, refers the Court "to the same conduct unless the proceedings in the 11 other court", and goes on, "Were for the purpose of shielding". And, in our 12 submission, the Statute is effectively a treaty agreed between States. Interpreting 13 that treaty faithfully to the meaning of the words, the ordinary meaning of the words 14 in the Statute, one can't simply ignore the words "proceedings in the other court". 15 That is a line drawn by the drafters of the Statute, we say deliberately, and it draws 16 the line at the end of the trial proceedings. It does not allow the Court to examine 17 any subsequent pardon or reduction in sentence. No other reading of those words, 18 in our submission, is possible.

Your Honours, we do also say that there may be some relevance in this context to
Article 80 of the Statute, which in relation to sentencing makes it clear that nothing in
Part 7 of the Statute "affects the application by States of penalties prescribed by their
national law, nor the law of States which do not provide for penalties prescribed in
this Part." And, in our submission, that shows that the drafters were alive to the
possibility that this Court's Statute and practices could impact on national sentencing
laws and sought to avoid that possibility.

(Open Session)

ICC-01/11-01/11

1 And we also draw your Honours' attention, respectfully, to the Colombian Special 2 Jurisdiction for Peace which in its draft provisions provides for restriction in 3 sentences for those who acknowledge their responsibility to a period of five to eight 4 years effective restriction of freedom and rights. And we note the provisional view 5 expressed by the Deputy Prosecutor in May 2018 that such reduced sentences are 6 conceivable in certain circumstances. The references are at paragraph 882 of our 7 appeal brief. We wonder is it then the position that five years is conceivable, but 8 four and a half years in fear of the death penalty is not. 9 Your Honours, we bring it back to the Statute, to our underlying submission that this 10 is a complementarity framework which is designed to aid in the fight against 11 impunity but which is also designed to respect State sovereignty. It's 12 a complementarity framework that gives the primary role to sovereign States and 13 allocates this as a court of last resort, a residual jurisdiction. And, in our submission, 14 many of the points made today which tend to broaden out the scope of the exceptions 15 to allow more cases in which the Court may declare matters admissible and so take 16 them away from the national system which would otherwise have jurisdiction, are 17 simply stepping beyond what the Statute intended, what the drafters intended, what 18 States intended when they agreed those terms and what they intend to be bound by 19 when they agree to ratify the Statute. 20 We do not retreat from the submission, your Honours, that this is not a human rights court. It was not created to sit in judgment over national courts and national 21 22 systems. I note my use of those words was picked up by the first amicus in her 23 excellent submissions this morning. But they aren't my words, your Honour, they're 24 the words of the Appeals Chamber in the Al-Senussi appeal at paragraph 219 and, in

25 our submission, in our submission, they are important. They reflect the balance

(Open Session)

ICC-01/11-01/11

1 between a residual role for this court of last resort and a sovereign role for States. 2 Dr Gaddafi was arrested, imprisoned, investigated and tried. A reasoned judgment 3 was rendered. In our submission, on an ordinary application of the 4 complementarity framework, we say the case is inadmissible. 5 And I hand back to my colleague for the final submissions. 6 MR FAAL: [15:02:55] To conclude, Mr President, we reiterate that the Rome Statute 7 is based upon a contract between States and that it will be interpreted according to 8 the intent of the drafters and not according to the normative principles that may 9 inspire - or it be a judge in office -- at any moment in time. Ultimately, in the 10 international plane where you are dealing with state sovereignty, not simply 11 a domestic court, that obligation to interpret with fidelity to the intent of the drafters 12 is essential, because if that trust is lost and States see that the judges are creating law 13 in their own image, that they are dealing not with the *lex lata* but with *lex ferenda*, 14 States will flee international agreements even more so than they are doing at this 15 imperial moment. 16 PRESIDING JUDGE EBOE-OSUJI: [15:03:55] Mr Faal, can you limit yourself to the 17 legal questions we have to deal with it and not the political statements about States 18 fleeing the Court. 19 MR FAAL: [15:04:09] Much obliged. 20 PRESIDING JUDGE EBOE-OSUJI: [15:04:10] Thank you. 21 MR FAAL: [15:04:11] Much obliged. But, Mr President, I do wish to say that the 22 two are so interlinked, because this is dealing with complementarity, it is dealing with 23 the relationship between the Court and States. How States would react to 24 approaches to interpretation -- (Overlapping speakers) 25 PRESIDING JUDGE EBOE-OSUJI: [15:04:27] It's a matter of speculation, isn't it?

(Open Session)

ICC-01/11-01/11

MR FAAL: [15:04:32] Well, this is a legitimate situation in which one can in fact
speculate. We see already what is happening. Some States are losing confidence in
the ICC. That is a fact. Other States are gaining confidence. That is also a fact. I
want to believe that all of us here would want to encourage universality in -- I mean,
universal membership to the Rome Statute. But that objective cannot be attained if
States do not have confidence in the Court.

So my submissions, I believe, are really germane to the issue that this Court is going
to -- the issues that this Court is going to consider. Because if judicial adventurism is
encouraged, instead of fidelity to the rules, then there would be problems outside
this Court far beyond this case, and that's why we believe it is important that we
make these submissions.

12 And with your permission, Mr President, I will continue along those lines. Thank13 you very much.

We say if there is no discipline, a disciplined approach to the interpretation of the rules, and where the Court seeks every ingenuous argument to find a way to wrestle a case from the arms of the mother jurisdiction into the fist of a supranational court, there would continue to be problems.

18 We must note that in Dr Gaddafi's case there has been a detention, there has been 19 a trial, there have been witnesses. The right of the victims to the truth has been 20 There has been confrontation. There has been a conviction and respected. 21 As His Honour Justice Morrison pointed out, there has been a death a sentence. 22 sentence and Dr Gaddafi has lived under the peril of that sentence for a while. 23 The fact that subsequent to all that States have decided in their sovereign will to 24 pardon is simply not a matter for the ICC, it's not the Court's business. And 25 however compelling the personal normative values are to each of your Honours,

(Open Session)

ICC-01/11-01/11

however much you may wish that there be a different solution, your primary
responsibility to act with fidelity to your own office and to interpret the Statute
according to the intent of the drafters, that is the -- that intent is manifest by the terms
of the provisions of the article, but also by the principles of complementarity that this
is a court of last resort. And therefore, when you have a question mark, you are not
left unguided. You have clear signposts in the Rome Statute. We beg you to heed
those signs --

8 PRESIDING JUDGE EBOE-OSUJI: [15:07:58] Mr Faal, you see, the thing is this:

9 One dilemma, to stray perhaps too far from the facts of a specific case and making 10 general submissions might be to attract certain attention to the submissions more 11 closely. Here you are making general submissions about what States have agreed to 12 do, which it is not the business of the Court to enquire, and you make that submission 13 in the context of amnesty. And here we have been having this discussion since 14 vesterday whether categorical statements could be made about a trend in 15 international law that stands against amnesty. Is it the case that one of the reasons 16 why those who view amnesty with suspicion, why they do so might be because you 17 may have a scenario where military might might be used to compel amnesty, so to 18 speak, and impose it upon an unwilling population? Is the Court supposed to 19 ignore ties to that possibility?

MR FAAL: [15:09:48] Well, Mr President, if that is the law of that State, I would
imagine that the International Criminal Court should back off and stay away from it
because --

PRESIDING JUDGE EBOE-OSUJI: [15:09:57] The law of the State, you are an
international lawyer, did we have in international law a trial of a whole legal system
after the end of the Second World War, justice case --

(Open Session)

ICC-01/11-01/11

1 MR FAAL: [15:10:15] Yes.

2 PRESIDING JUDGE EBOE-OSUJI: [15:10:15] -- where the law of the case effectively

3 would say to have been perverted for purposes of fostering an oppressive regime?

4 MR FAAL: [15:10:26] But, Mr President (Overlapping speakers)

5 PRESIDING JUDGE EBOE-OSUJI: [15:10:27] Are we supposed, if we have that kind

6 of scenario, we are supposed to say no, that's the law on this State, move on?

7 MR FAAL: [15:10:33] But, Mr President, the example you have given is in fact the

8 direct opposite. Amnesties are not given for the purposes of carrying out a genocide

9 against a particular people. Amnesties are given mainly to help peace, bring about

10 national cohesion.

11 PRESIDING JUDGE EBOE-OSUJI: [15:10:55] We may have a scenario, do we not, is

12 that beyond the realms of a possibility, that a genocide might have happened, but

13 then the powers that may have committed it emerged on top at the end of it and

14 impose an amnesty law on the population, so the ICC is supposed to accept that and

15 say, because it is a national law of that country, we must not enquire?

16 MR FAAL: [15:11:21] Again, Mr President, this example you are giving is very

17 different from the circumstances we are faced with.

18 PRESIDING JUDGE EBOE-OSUJI: [15:11:30] And that's why I was saying that

19 perhaps we might look closer to the facts of your case than general statements of

20 international law the way you have made them.

21 MR FAAL: [15:11:41] I am not making these general statements in a vacuum, I am

22 making them in the context of the case that we have here.

23 And with your permission, Mr President, I'll finish, I'll have a few things more to say.

24 PRESIDING JUDGE EBOE-OSUJI: [15:11:52] Proceed.

25 MR FAAL: [15:11:53] Thank you very much.

(Open Session)

ICC-01/11-01/11

And the ICC is a court of last resort. If you get to a point where you have a question 1 2 mark, we beg you to heed those signs. And if you heed those signs, there's 3 a flashing red light which says "stop". In such instances, clearly the case is 4 inadmissible, just like this case we have here. 5 Mr President, you and your fellow judges have individually, and as a Bench, 6 a responsibility to uphold the trust that States have placed in this Rome Statute. То 7 uphold the trust requires acting with fidelity to the intention of the drafters. 8 However, seductive are the arguments in your own mind, please resist the temptation 9 to create laws according to your individual normative principles and instead interpret 10 according to the intent of the drafters. Only if we do that will international law be 11 able to survive these very turbulent times when international institutions, 12 international structures, and indeed the very rule of law itself, is under siege in many 13 quarters. 14 With that, I thank you. 15 PRESIDING JUDGE EBOE-OSUJI: [15:13:20] Thank you. 16 JUDGE MORRISON: [15:13:25] Mr Faal, I am just obliged to applaud your optimism 17 that the provisions of the Rome Statute are so clear and unambiguous that they need 18 not cause the judges to engage ever in any interpretive measures. There is a whole 19 army out there of academic bloggers who will be rather disappointed if that optimism 20 was founded. 21 MR FAAL: [15:13:52] I would very much agree with that. 22 But also we would encourage that there won't be much judicial adventurism on the

23 part of the Court and they will stick faithfully to the words that are expressed in this

24 Statute. Where it is not necessary to go beyond the ordinary meaning of the words

25 in the Statute, please stick to them. Thank you.

(Open Session)

ICC-01/11-01/11

1 JUDGE IBÁÑEZ CARRANZA: [15:14:17] Thank you.

2 This question is for the Defence.

3 The Rome Statute framework is designed to end impunity and to promote

4 prosecution and, if pertinent, the punishment for the most serious international

5 crimes such as crimes against humanity or war crimes, and so forth, that deeply shock

6 the conscience of humanity. Rome Statute also centres the right of victims so that

7 they may obtain meaningful reparations and redress for harm suffered. In light of

8 this, my question is:

9 In the proceedings or trial that you affirm Mr Gaddafi went through in Libya, there
10 had been any reparations for victims? That accordingly, the submissions of the State
11 of Libya, paragraph 29(A), (B), (C), (D), are about 343 identified victims. Again, the
12 question is: In those proceedings, has there been any form of reparations to these
13 victims?

MR FAAL: [15:15:38] Your Honour, I do not know of any reparation that has taken
place. We are definitely not aware of that. And I do not believe that the trail was
intended for the purposes of giving reparations, perhaps reparations would have
been part of some other process.

And I just wish to bring to your attention Article 10 of the, of the amnesty law, which states that the provisions of this law shall be without prejudice to the right of an affected person to restitution and compensation, so under the Libyan law the need for reparation, compensation and restitution is recognised. I would imagine that a full implementation of this law would have also respected the rights of the victims to reparation.

24 I hope I have answered your question. Thank you.

25 PRESIDING JUDGE EBOE-OSUJI: [15:16:44] Thank you very much.

12.11.2019

(Open Session)

ICC-01/11-01/11

- 1 To the representatives of the State of Libya.
- 2 If you -- we would have closed now, but considering that during the submissions of
- 3 counsel for the Defence, some of their submissions, whether some of their
- 4 submissions might have provoked something you want to speak to or reply to. If
- 5 you recall, amongst them was the submission that you effectively did not challenge
- 6 the amnesty or supposed amnesty that Mr Gaddafi was given, you say illegally, by
- 7 somebody and they say you did nothing to challenge that. As a matter of fact, you
- 8 may have acquiesced in people thinking that you accepted that state of affairs. They
- 9 also submit that they don't quite know where you stand on whether or not the case
- 10 should be admissible before this Court.
- 11 If you care to react to any of those, or any other thing arising from counsels'
- 12 submission, you may do so briefly in five minutes or so.
- 13 MR EL-GEHANI: [15:18:21] (Microphone not activated)
- 14 PRESIDING JUDGE EBOE-OSUJI: [15:18:25] Your microphone is not working.
- 15 Can you try again.
- 16 MR EL-GEHANI: [15:18:37] Okay.
- 17 PRESIDING JUDGE EBOE-OSUJI: [15:18:37] Good, yes.
- 18 MR EL-GEHANI: [15:18:37] Thanks, your Honours, for this time and we will share
- 19 this some few minutes between us.
- 20 Yes, many points, we have to make observation on many points arising from the -- all
- 21 the teams here, especially from the Defence team.
- 22 This concept of *presentia* and *absentia*, it looks that need more explanation from our
- 23 side. It is a practical and academical issue.
- 24 I am Ahmed El-Gehani. I am teaching criminal procedure law from 1980 in two
- 25 universities, in Benghazi and in Rome in Italy, so I know very well what means

(Open Session)

ICC-01/11-01/11

1	absentia and what means presentia. And according to the penal law, Libyan penal
2	law or criminal law, which has been taken from the old called Shirocco (phon) the
3	Code Rocco in Italy of 1933, the offences divided in three categories; fines, which the
4	punishment only amount of money. This is no problem for that. That's fine.
5	The other two categories of the offences, the minor offence and major offence, <i>juna o</i>
6	<i>jinayat</i> (phon) as we call it.
7	What concerned of the Article 2000 sorry, 211, 212, it concerned to the minor crimes,
8	which Mr Gaddafi has nothing to do with it.
9	But if we go to major crimes, <i>jinayat</i> and some of the presence here, I taught them
10	this argument in Benghazi and I am proud that they are here with me. The major
11	crimes, so or, or in absentia or in absence. To be in presentia I challenge anybody
12	can tell argument, else in presentia, it should be presented and attended all the session,
13	all the session. This is clear and nobody can argue of that.
14	When I mention it this morning, the civil code, just to make it clear between the two
15	system, the civil and penal law, but I am not confused that I am speaking on the civil
16	law.
17	Why the Libyan government haven't challenged this law under No. 6, because there
18	is there haven't arised any or seen any problem to challenge that, and in
19	some before some authorities it considered as nil. So, according to me, this law
20	haven't been challenged by the ministry of justice or other authorities.
21	I hope that I make things clear and this, especially this presentia and absentia principle
22	or concept. Okay.
23	If there is two minutes for my colleague, please.
24	PRESIDING JUDGE EBOE-OSUJI: [15:23:12] You can turn off the other microphone.
25	MR LAMLOM: (Microphone not activated)

12.11.2019

(Open Session)

ICC-01/11-01/11

PRESIDING JUDGE EBOE-OSUJI: [15:23:29] All right, I think -- hold on. Okay, we
 are having technical issues as well, we do have them at the ICC, you know. Your
 microphone is not on.

4 MR LAMLOM: [15:23:52] (Interpretation) Thank you, your Honour.

5 I wish to clarify a few points, although already addressed in an official

6 correspondence from the attorney general's office, as mentioned, as the OTP

7 mentioned.

8 With regards to the amnesty law, we did not speak about the validity or the

9 legitimacy of this law, nor did we deny its existence. This law is one of the laws

enacted during the period of political division in Libya in July 2015 precisely. This
and other laws is, is subject of consideration by many courts. We have not spoken
about that aspect yet. Mr Gaddafi's defence claim that we are denying the existence
of this law. That's not true. We did not deny existence of this law. This law was
enacted by parliament, but its applicability in general and to Mr Gaddafi's case in
particular is another story.

16 What we always said is that the charges to Mr Saif Al-Islam Gaddafi are not subject to

17 the provisions of the amnesty law, in addition to the fact that he did not fulfil the

prerequisites including expressing remorse and reconciling with the victims. That'son one end.

20 On the other end, and with regards to the Libyan Supreme Council of Tribes and 21 Cities, I am from eastern Libya, as I said, a region known for its tribes, very prominent. 22 This council, this supreme council I haven't heard of before, and I haven't heard of 23 any legal initiative that they have launched in the past. And I am not sure if this 24 council is, in a way, part of State institutions or if it is just an NGO, because today 25 they talked about the legitimacy of the GNA government and the eastern region

(Open Session)

ICC-01/11-01/11

1 government.

2 With regards to the legitimacy of the GNA government, that's not a subject I wish to 3 address here, your Honour. But, as you know, the United Nations has supported an 4 agreement reached in the Morocco city of Skhirat. On December 15, 2015, an 5 agreement was reached and out of which were created three bodies of the state, the 6 government, the parliament, and the supreme council of state which is only a -- which 7 acts only in an advisory capacity. This is the government recognised by the 8 international community and dealt with by the international community. 9 As to the parallel government, the interim government located in Al-Bayda, it is 10 a parallel government that has not, that has not complied with international 11 directions. And a statement, referring to a statement from an official of that 12 government is -- does not stand as a legitimate, as legitimate ground, because the 13 body required to apply such, to take such measures is the Libyan judiciary and that 14 means the court and prosecution offices under the supervision of the attorney 15 general's office. So such statement cannot serve as basis for anything, and certainly 16 not for the issue of the release of Mr Saif Al-Islam Gaddafi. 17 Also, the representatives of the Supreme Council of Libyan Tribes and Cities spoke 18 about the ruling by the Libyan Supreme Court called the -- a ruling *in presentia* on the 19 merits of a person deemed present. And as my colleague said, this concerns 20 misdemeanours only. We have a system where we have offences, misdemeanours 21 and felonies. In felonies, there isn't such thing as *in presentia* on the merits of the 22 person deemed present, it's either in presentia or in absentia. There isn't a third 23 category when it comes to felonies.

We also uphold that the Defence team qualified the ruling against their client as an *in presentia* ruling contrary to the findings of the Tripoli court. The Tripoli court has

(Open Session)

ICC-01/11-01/11

- found that the ruling is *in absentia*, totally -- in total consistency with the law. This is
 what we wished to clarify to the Court.
- 3 We thank you for your attention.
- 4 PRESIDING JUDGE EBOE-OSUJI: [15:29:54] Are you in a position to speak to
- 5 the -- where the government stands on admissibility? The Defence counsel
- 6 repeatedly said that your submissions in that regard are not very clear on whether or
- 7 not you are for or against admissibility. If you are able to speak to that, just in one
- 8 brief sentence, that would be appreciated.
- 9 MR EL-GEHANI: [15:30:32] The Libyan State was the first part who challenged the
- 10 argument of the admissibility, and now for the -- this submits -- submission of
- 11 Mr Gaddafi, if we will be asked what our stand or what our position, we will say
- 12 inadmissibility, that we -- that the judgment of the Pre-Trial Chamber is correct.
- 13 PRESIDING JUDGE EBOE-OSUJI: [15:31:12] Thank you.
- 14 JUDGE MORRISON: [15:31:22] Ms MacDonald --
- 15 MR ELLIS: [15:31:25] Your Honours.
- 16 JUDGE MORRISON: [15:31:26] I'm sorry.
- 17 MR ELLIS: [15:31:28] Your Honours, might the Defence have one minute to respond
- 18 to the government of Libya?
- 19 (Appeals Chamber confer)
- 20 PRESIDING JUDGE EBOE-OSUJI: [15:31:45] Right, what we will do, we will just
- 21 take a round and then end with you finally.
- 22 So if we go next to the counsel for Supreme Council Libyan Cities and Tribes. If you
- 23 have anything to respond to, sir, this is the opportunity to do so, and if you can please
- 24 limit yourself to five minutes. If you see no need to respond to anything please do
- 25 not feel compelled to speak. Thank you.

(Open Session)

ICC-01/11-01/11

MR SAAD: [15:32:28] Thank you, your Honour, for the opportunity for us to speak
 before you. I just would like to make a couple of points that are not
 a hundred per cent within the legal language, if you like. I am not legal expert, but
 they are within the general framework of the Court, as well as the situation of -- in my
 country.

I will start by saying the Libyan Tribes and City Council is actually -- there was an
issue with that, just before. It is actually an open nongovernmental organisation,
working on volunteer basis to try to come up with the proposals and mechanisms to
implement those proposals for general, across the board reconciliation process in the
country that could help healing the wounds we have been suffering from since 2011
up until this moment.

Given the fact that I do not comment on the legal issues, if you permit me, there are a
couple of points which have some kind of legal relations I would like to mention,
probably it would be good reminders for the different sides of the Court,

15 your Honour.

16 One is that I went through the sheet of accusations against the defendant Dr Saif 17 Al-Islam Gaddafi on the website of the ICC, and one of the things that I note and 18 actually struck me is that the Court states in, under a subheading -- I will use -- I am 19 trying to use the legal coding of my statement to make it easier, under subheading 20 called "non-compliance". This Court, in the briefest time, says it still requires the 21 Libyan authorities - Libyan authorities, not the Libyan government, I have my 22 reservations about the word government in this case - to do two things: One is allow 23 Mr Saif some kind of facility with the Defence or something, and the other important 24 thing is, demands that the authorities in this case return the original documents that 25 were confiscated from the Defence team appointed for Mr Gaddafi, of which

(Open Session)

ICC-01/11-01/11

1 Mr Gehani was here with us, was a member when they visited Zintan, him, when 2 they visited him for the first time in Zintan at that time, and there was some kind of 3 trouble and some documents were taken from them. This is what the ICC is saying, 4 not me. 5 So, in that statement, this Court, ICC, recognises completely and fully that 6 Mr Gaddafi in Zintan, despite the fact he is in Zintan, not in Tripoli, is actually within 7 the jurisdiction of the government in Tripoli and he is under their control, otherwise 8 why would ICC ask the authorities to do 1 and 2? That's one thing. 9 The other thing is I feel a little bit disturbed today and upset, because I heard so much, 10 so many attacks, whether intended or not, against the Libyan State's history itself, and 11 the Libyan legal system, like if the judiciary of Libya is something was created 12 vesterday and has no, no, if you like, reputation, or roots, or expertise. And things 13 like this. I am honest with you, my Judges, I feel very bad. Because the issue here, 14 if I am to interpret it in a certain way, has nothing to do with the Libyan legal system, 15 as the Defence repeated that in different ways. It centres on the question whether 16 Mr Gaddafi should be brought before this Court or not --17 PRESIDING JUDGE EBOE-OSUJI: [15:37:37] I can assure you that we know that that 18 is the focus of enquiry. So don't take offence that anything you might have 19 perceived as attacking the State of Libya or its institutions, we are focused on that 20 question whether that case can still continue to be tried, or retain a live file at the ICC. 21 So if you may move on to your next point, please. Thank you. 22 MR SAAD: [15:38:11] Thank you. My next point is there was a lot of discussions 23 and controversy around the question of legitimacy, whether this authority in eastern 24 Libya, western Libya is legitimate or not. The Libyan political agreement, which is 25 LBC, short for the agreement, which was signed in Skhirat in December 2015, the

(Open Session)

ICC-01/11-01/11

1 States -- two very important things, you know, they had been overlooked in the 2 question of legitimacy, that the presidency council, which is now by default called the 3 government, recognised, international recognised government or UN recognised 4 government in Tripoli, that that council itself, plus the government that it will set up 5 in the future, should be voted on in a vote of confidence in the Libyan parliament in 6 eastern Libya, in Bayda -- in Tobruk. That that's a clear article in the LPA, Libya 7 Political Agreement, or Libyan political accord, as it is called. Which means since 8 this -- this never happened, the vote of confidence never happened, never took place. 9 That's one thing. 10 The other thing --11 PRESIDING JUDGE EBOE-OSUJI: [15:39:28] You know, your time is up, but I will 12 give you another minute to finish the point. 13 MR SAAD: [15:39:33] Another minute is, you know, is very -- I would, I would 14 rather use it for something different, not for that point. 15 I also, I also heard the representative of the victims of Mr Gaddafi, if I understand 16 correctly, because I was late yesterday, and I wondered how many are they. I heard 17 the figure just some time ago, 343. I don't know if that's the total number of the 18 victims, according to whoever accusing him, that he personally killed? Did he 19 personally order the murder of those people or cancellation of those people, or what 20 is it? 21 The last point I would like to make is about Law No. 6, which is the amnesty, 22 general amnesty law. The representative of the Libyan authority, not the 23 government, actually, they consider the law like it doesn't exist, but at the same time 24 they refer to it, and at the same time they also say, stated just before me, that the 25 legislative authorities, which is the elected parliament in Tobruk, passed a law and it's

(Open Session)

ICC-01/11-01/11

- 1 acceptable, as it was passed.
- 2 Thank you, sir.
- 3 PRESIDING JUDGE EBOE-OSUJI: Thank you very, very much.
- 4 We are still moving in a clockwise direction and we will now call on Lawyers for
- 5 Justice in Libya and Redress, whether you have any point to (Overlapping speakers)
- 6 MS MACDONALD: [15:41:11] Mr President, members of --
- 7 PRESIDING JUDGE EBOE-OSUJI: [15:41:13] -- Five minutes.
- 8 MS MACDONALD: [15:41:14] -- members of the Court. There is nothing further
- 9 that we would seek to add, subject to answering any further questions that the
- 10 members of the Court may have for us.
- 11 PRESIDING JUDGE EBOE-OSUJI: [15:41:21] Thank you very much. Yes.
- 12 JUDGE MORRISON: [15:41:27] Ms MacDonald, would it be over-simplistic to
- 13 conclude that your submissions are predicted not so much upon issues of *presentia* or
- 14 *absentia* but rather more on the application of utmost good faith?
- 15 MS MACDONALD: [15:41:49] In -- may I clarify in what sense?
- 16 JUDGE MORRISON: [15:41:54] Well, in sense that your main concern and I may
- 17 have misread this, which is why I ask it is really that the Court should be much more
- 18 concerned with the application of utmost good faith in terms of procedure, rather
- 19 than whether one classifies it as *absentia* or *presentia*. It's the conclusion and the, as it
- 20 were, the characteristic behind that that matters.
- 21 MS MACDONALD: [15:42:24] Well the structure of our submission, just briefly, was
- 22 twofold: Firstly that, as we said, adopting the submissions of others as to the
- 23 requirement of finality in this concept -- in this context, one can look, one can deal
- 24 with that issue purely on Libyan law, and there are two strands to that.
- 25 Firstly, the fact that due to the *in absentia* nature of the conviction the proceedings are

(Open Session)

ICC-01/11-01/11

1 not final under Libyan law, irrespective of the application of Law No. 6. 2 And secondly, insofar as the proceedings were, or the possibility of proceedings 3 against the accused were terminated, has been terminated, that has been done by the 4 purported application of Law No. 6 in a manner which it is plain Law No. 6 does not 5 in fact support. 6 So, in our submission, Libyan law provides a complete answer to why there are not 7 proceedings which are final so as to trigger double jeopardy. 8 Then moving on to the international law issues which the Pre-Trial Chamber went on 9 to address, the question then arose of how the Court ought to respond, under which 10 provisions of the Statute the Court ought to respond to an amnesty in international 11 And in that context -- and we, we and the Office of the Prosecutor indicated law. 12 different situations which might arise because we are obviously, in part in that 13 discussion we are in hypothetical territory to answer some of the Court's and in part 14 we're in real territory because we are also trying to apply the principles that are 15 drawn out to the facts of this case. Insofar as one is in hypothetical territory you can 16 see where the good faith, the *bona fides* of the State, where one might draw an 17 inference that that was lacking, and there were perhaps an intent to shield where, for 18 example, an investigation was never carried out at all or was terminated by reason of 19 an amnesty. One would have to look at all the facts of the particular case. And applying that here, we indicated that the application of the amnesty as it was done 20 21 here led to a situation which international law would abhor, and a situation of 22 impunity under the Statute in that it has led to manifestly inappropriate and 23 disproportionate punishment.

24 So there is not specific allegations of bad faith in this case, but certainly in the analysis

25 that we tried to, I hoped in a structured way, tried to trace through how this issue

(Open Session)

ICC-01/11-01/11

1 could play out in the Statute in different scenarios under 17 and 20. The bona fides of 2 a State would be highly relevant in a number of situations, but as the Prosecutor's 3 counsel have made clear in this hearing as well, that doesn't necessarily mean that 4 tests like unable and willing require any subjective finding of bad faith, so one 5 may -- and the Prosecutor has been very structured in their analysis of this, one may 6 draw inferences from the circumstances, one does not lead to level an acquisition of 7 bad faith at a State in order to find that domestic proceedings do not render the case 8 inadmissible before this court, if I use an inelegant double negative. And I 9 hope -- that was potentially slightly long, but I hope that that addressed the concern 10 that, or the question that was being asked, but I am very happy to try again if it 11 didn't. 12 JUDGE MORRISON: [15:46:16] It answered, it answered it very well, and you could 13 have simply answered when I said was it over-simplistic, you could simply have said 14 yes, but you were far too polite to say so. 15 MS MACDONALD: [15:46:30] Unless there are any further questions from the Court, 16 the amici --17 PRESIDING JUDGE EBOE-OSUJI: [15:46:36] Thank you, but you can turn off your 18 microphone, please. Thank you very much. 19 And we move over then to the OPCV if you have any point to reply to. 20 MS MASSIDDA: [15:46:46] Thank you, Mr President. I would like first to apologise, 21 I was a little bit late for an urgent family matter I had to take care of. My apologies 22 for that. 23 We do not have any further submissions. We simply recall our written submission 24 before the Pre-Trial Chamber and the Appeal Chamber. Thank you for listening to 25 the victims' concern.

12.11.2019

(Open Session)

ICC-01/11-01/11

1	PRESIDING JUDGE EBOE-OSUJI: [15:47:06] That is music to our ear so late in the
2	day.
3	And then we move over then to the Prosecutor, any point to respond to? Five
4	minutes, if you do.
5	MS BRADY: [15:47:19] We don't have any further submissions to make, as such, but
6	we do think it's important to clarify one matter which came out in the English
7	transcript to be sure that we can understand exactly what the position was when
8	Dr Gehani answered about whether the government of Libya considers the case is
9	admissible at the ICC. Because if you look at the transcript at page 1530 32, he
10	says, "If we be asked what is our position, we will say inadmissibility that the
11	judgment of the Pre-Trial Chamber is correct."
12	And, your Honours, if it's correct, then the answer is it's admissible. And I just
13	wonder if something has happened in the translation that I mean, it's confusing
14	when it's inadmissible or inadmissible.
15	PRESIDING JUDGE EBOE-OSUJI: [15:48:13] I picked up on that point, but we might
16	as well have Professor now come so he is here with us, so.
17	MS BRADY: [15:48:22] I think for clarity that would be
18	PRESIDING JUDGE EBOE-OSUJI: Yes, let's do that.
19	MR EL-GEHANI: [15:48:26] Yes. I mean it's admissible and the Pre-Trial Chamber
20	decision is correct.
21	PRESIDING JUDGE EBOE-OSUJI: [15:48:34] I thought I heard you say on
22	admissibility of the case
23	MR EL-GEHANI: [15:48:39] Yeah, yeah, yeah.
24	PRESIDING JUDGE EBOE-OSUJI: [15:48:39] But it might have come out differently.
25	But now you are clear, you are saying that the case is admissible before the ICC

12.11.2019

(Open Session)

ICC-01/11-01/11

1 MR EL-GEHANI: [15:48:47] Yes.

2 PRESIDING JUDGE EBOE-OSUJI: [15:48:47] -- and that the Pre-Trial Chamber is

3 correct.

4 MR EL-GEHANI: [15:48:52] Yes.

5 PRESIDING JUDGE EBOE-OSUJI: [15:48:53] Thank you.

6 Then we will move on back to the Prosecutor, five minutes for whatever you want to

7 say and then you have -- sorry, my apologies, Mr Faal used to work for the Prosecutor

8 but now he is for the Defence.

9 So let's have submissions from the Defence, and finally, you get last word, five

10 minutes.

MR ELLIS: [15:49:21] Your Honour, I'm grateful. I don't think I will need five
minutes, but very briefly.

13 Firstly, your Honours, we were surprised to hear the Libyan representative say in the

14 transcript, I think it was at page 109, lines 12 to 13, that they didn't speak about the

15 validity or the legitimacy of Law No. 6 of 2015, nor did they deny its existence. We

16 had rather got the impression from paragraph 28 of their filing on Friday that that

17 was exactly what they were doing, and you will recall the Prosecution submissions

18 this afternoon building on what had appeared to be the government of Libya's case.

19 Rather an inconsistency there.

20 Secondly, in terms of the *absentia/presentia* issue, it was a surprise to learn that Article

21 211 doesn't apply to this sort of case, because that's exactly the provision that the

22 Tripoli court relied on. If I can find it a moment, it was the page that my colleague,

23 learned colleague referred to earlier. It's page 146 of the internal pages in the

24 judgment:

25 "... in conformity with Article (211) of the Code of Criminal Procedure, a judgement

(Open Session)

ICC-01/11-01/11

1 in absentia shall be issued ..."

2 Secondly, your Honours, we had some discussion earlier about defendants 4 and 6 in 3 the Tripoli case, amongst the 37 defendants. You will recall the Prosecution saying 4 that their cases weren't truly comparable to Dr Gaddafi's because they attended more 5 sessions, but even on that count not all sessions, and they were convicted *in presentia*. 6 Finally, your Honours, we are told that if your Honours were to look at Article 345 of 7 the Code of Criminal Procedure in its original Arabic rather than the translated 8 version, which we understand is not quite right, that would clarify that the same 9 procedural rules apply to this case as those set out in Articles 211 and 212, 10 your Honours. PRESIDING JUDGE EBOE-OSUJI: [15:51:38] Thank you very, very much. And the 11 12 proceedings have been very helpful in helping to clarify in the mind of the judges 13 some of the issues in this matter, and we thank you. 14 And those of you travelling distances, we wish you happy landings, and the Court is 15 adjourned. 16 THE COURT USHER: [15:51:58] All rise. 17 (The hearing ends in open session at 3.52 p.m.) CORRECTIONS REPORT 18 19 The corrections marked with an asterisk (*) in the transcript are implemented as 20 follows: 21 Page 63 line 8 :« it was» 22 is corrected to page 63 line 8 :« he was » 23 Page 64 line 10: "awards discretion" is corrected to Page 64 line 10: "awards some 24 discretion" 25 SECOND CORRECTIONS REPORT

(Open Session)

ICC-01/11-01/11

1 The following corrections, marked with an asterisk * and included in the 2 audio-visual recording of the hearing, are brought into the transcript. 3 Page 42 lines 2-4: 4 "Then Ms Whitford will address you, my colleague Ms Whitford, will address you 5 on the validity of Law No. 6 under national law briefly, very briefly, addressing the 6 constitutional validity of that law." 7 is corrected to: 8 "Then Ms Whitford will address you, my colleague Ms Whitford, will address you 9 on the validity of Law No. 6 under national law briefly, very briefly addressing the 10 constitutional validity of that law." 11 Page 47 lines 22-23: 12 "MS BRADY: [12:14:56] Your Honour, this brings me to my last point on this 13 question, and I think it's a really important point, because this point has not be 14 argued" 15 is corrected to: 16 "MS BRADY: [12:14:56] Your Honour, this brings me to my last point on this 17 question, and I think it's a really important point, because this point has not been 18 argued" 19 Page 51 lines 11-13: 20 "And this situation was not resolved until the Libyan political agreement was signed 21 on 17 December 2015." 22 is corrected to: 23 "And this situation was not resolved until the Libyan Political Agreement was 24 signed on 17 December 2015." 25 Page 54 lines 5-7:

12.11.2019

(Open Session)

ICC-01/11-01/11

1 "It noted that certain crimes, and it listed identity-based murder, kidnapping, 2 enforced disappearance and torture were among those crimes which were 3 excluded." 4 is corrected to 5 "It noted that certain crimes, and it listed identity-based murder, kidnapping, 6 enforced disappearance and torture, were among those crimes which were 7 excluded." 8 Page 56 lines 19-20: 9 "As I explained earlier, this resulted from the signing of the Libyan political 10 agreement in December 2015." 11 is corrected to: 12 "As I explained earlier, this resulted from the signing of the Libyan Political 13 Agreement in December 2015." 14 Page 58 lines 4-5: 15 "Mr Al-'Atiri said as much in a conversation with a prosecution investigator on 16 11 March 2016." 17 is corrected to: 18 "Mr Al-'Atiri said as much in a conversation with a Prosecution investigator on 19 11 March 2016" 20 Page 58 lines 7-8: 21 "and this is sited at paragraph 40 to the Prosecution response to the original 22 admissibility challenge" 23 is corrected to: 24 "and this is cited at paragraph 40 to the Prosecution response to the original 25 admissibility challenge" 12.11.2019 Page 103

(Open Session)

ICC-01/11-01/11

- 1 Page 59 lines 13-15:
- 2 "In fact, Mr Lamlom submitted that the active release of Mr Gaddafi could even be
- 3 characterised as a crime under Libyan law of aiding and abetting a fugitive to evade
- 4 justice."
- 5 is corrected to:
- 6 "In fact, Mr Lamlom submitted that the act of releasing of Mr Gaddafi could even be
- 7 characterised as a crime under Libyan law of aiding and abetting a fugitive to evade
- 8 justice."