

**Cour  
Pénale  
Internationale**



**International  
Criminal  
Court**

Original: **English**

No.: **ICC-02/05-01/20**  
Date: **16 February 2024**

**TRIAL CHAMBER I**

**Before:** Judge Joanna Korner, Presiding Judge  
Judge Reine Alapini-Gansou  
Judge Althea Violet Alexis-Windsor

**SITUATION IN DARFUR, SUDAN**

**IN THE CASE OF**  
***THE PROSECUTOR v. ALI MUHAMMAD ALI ABD-AL-RAHMAN***  
***(‘ALI KUSHAYB’)***

**Public**  
**With Confidential Annex**

**Ninth Registry Assessment Report on Victim Applications for Participation in  
Trial Proceedings**

**Source:** The Registrar

Document to be notified in accordance with regulation 31 of the *Regulations of the Court* to:

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## I. Introduction

1. On 19 October 2021, Trial Chamber I (“Chamber”) issued its “Decision on victims’ participation and legal representation in trial proceedings” (“Decision”),<sup>1</sup> in which it *inter alia* endorsed the victim application procedure previously adopted at the pre-trial stage of the proceedings (“Victim Application Procedure”).<sup>2</sup>
2. In compliance with the Decision, the Victims Participation and Reparations Section of the Registry (“VPRS”) shall:
  - A. classify victim applicants into three categories: (a) applicants who clearly qualify as victims (“Group A”); (b) applicants who clearly do not qualify as victims (“Group B”); and (c) applicants for whom the Registry could not make a clear determination for any reason (“Group C”) (“A-B-C Approach”),<sup>3</sup> and
  - B. transmit complete applications to the Chamber and produce assessment reports periodically and on a rolling basis.<sup>4</sup>
3. The Registry hereby submits its ninth assessment report on a total of 127 complete applications to participate in the case of *The Prosecutor v. Ali Muhammad Ali Abd-Al-Rahman* (‘*Ali Kushayb*’) (“Applications” and “Case”). The Registry has assessed all of these Applications to fall in Group A.
4. The Applications are listed in the annex to the present submission (“Annex”) and are being transmitted separately to the Chamber in accordance with the Victim Application Procedure.<sup>5</sup>

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<sup>1</sup> Trial Chamber I, “Decision on victims’ participation and legal representation in trial proceedings”, 19 October 2021, ICC-02/05-01/20-494.

<sup>2</sup> *Id.*, para. 15, referring in footnote 26 to the admission system established by Pre-Trial Chamber II in its “Decision establishing the principles applicable to victims’ participation and representation during the Confirmation Hearing”, 18 January 2021, ICC-02/05-01/20-259 (“18 January 2021 Decision”), paras 13-20 and 34.

<sup>3</sup> 18 January 2021 Decision, para. 34.

<sup>4</sup> Decision, paras 15 and 16 (ix).

<sup>5</sup> 18 January 2021 Decision, para. 34.

## II. Procedural History

5. On 20 May 2021, Pre-Trial Chamber II (“PTC”) authorised 151 applicant victims to participate in the confirmation proceedings (“20 May 2021 Decision”).<sup>6</sup>
6. On 9 July 2021, PTC issued its decision on the confirmation of charges against Ali Muhammad Ali Abd-Al-Rahman (‘Ali Kushayb’) (“Confirmation Decision”).<sup>7</sup>
7. On 16 August 2021, the Chamber issued an order scheduling the first status conference, in which it *inter alia* requested the Registry to provide an update and forecast on victim applications to participate in the proceedings.<sup>8</sup>
8. On 1 September 2021, the Registry provided its update on victim participation.<sup>9</sup>
9. On 19 October 2021, the Chamber issued the Decision, in which it adopted the Victim Application Procedure.<sup>10</sup>
10. Between 6 December 2021 and 18 October 2023, the VPRS transmitted 1005 applications categorised as Group A,<sup>11</sup> together with assessment reports thereon.<sup>12</sup>

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<sup>6</sup> Pre-Trial Chamber II, “Decision on victim applications for participation, legal representation, leave to appeal and *amicus curiae* requests, 20 May 2021, ICC-02/05-01/20-398, para. 50.

<sup>7</sup> Pre-Trial Chamber II, “Decision on the confirmation of charges against Ali Muhammad Ali Abd-Al-Rahman (‘Ali Kushayb’)”, 9 July 2021, ICC-02/05-01/20-433.

<sup>8</sup> Trial Chamber I, “Order scheduling first status conference”, 16 August 2021, ICC-02/05-01/20-451, para. 2.

<sup>9</sup> Registry, “Public redacted version of Update on Victim Applications for Participation”, 1 September 2021, ICC-02/05-01/20-462-AnxII-Red.

<sup>10</sup> Trial Chamber I, “Decision on victims’ participation and legal representation in trial proceedings”, 19 October 2021, ICC-02/05-01/20/494, para. 15.

<sup>11</sup> Registry, “First Registry Transmission of Group A Applications for Victims’ Participation in Trial Proceedings”, 6 December 2021, ICC-02/05-01/20-529; “Second Registry Transmission of Group A Applications for Victims’ Participation in Trial Proceedings”, 25 August 2022, ICC-02/05-01/20-727, “Third Registry Transmission of Group A Applications for Victims’ Participation in Trial Proceedings”, 31 October 2022, ICC-02/05-01/20-804, “Fourth Registry Transmission of Group A Applications for Victims’ Participation in Trial Proceedings”, 23 December 2022, ICC-02/05-01/20-840; “Fifth Registry Transmission of Group A Applications for Victim Participation in Trial Proceedings”, 24 February 2023, ICC-02/05-01/20-882; “Sixth Registry Transmission of Group A Applications for Victim Participation in Trial Proceedings”, dated 24 April 2023 and notified on 25 April 2023, ICC-02/05-01/20-922; “Seventh Registry Transmission of Group A Applications for Victim Participation in Trial Proceedings”, dated 6 July 2023 and notified on 7 July 2023, ICC-02/05-01/20-988 and “Eighth Registry Transmission of Group A Applications for Victim Participation in Trial Proceedings”, dated 18 October 2023, ICC-02/05-01/20-1036.

<sup>12</sup> Registry, “First Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, 6 December 2021, ICC-02/05-01/20-528; “Second Registry Assessment Report on Victim

11. Between 14 January 2022 and 3 November 2023, the Chamber authorised the participation of 1004 victims<sup>13</sup> in the trial proceedings.<sup>14</sup>
12. On 16 May 2023, the Chamber set the deadline for victims to submit to the Registry applications to participate in the proceedings on 7 June 2023 and ordered the Registry to “transmit to the Chamber the English translation of the submitted victims’ applications, pursuant to the ABC Approach, on a rolling basis.”<sup>15</sup>

### III. Classification

13. Pursuant to regulation 23*bis*(1) of the Regulations of the Court (“RoC”) and in accordance with the Victim Application Procedure,<sup>16</sup> the Annex to the present report is classified as confidential.

### IV. Applicable Law

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Applications for Participation in Trial Proceedings”, 25 August 2022, ICC-02/05-01/20-728, “Third Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, 31 October 2022, ICC-02/05-01/20-805, “Fourth Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, 23 December 2022, ICC-02/05-01/20-841; “Fifth Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, 24 February 2023, ICC-02/05-01/20-881; “Sixth Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, dated 24 April 2023 and notified on 25 April 2023, ICC-02/05-01/20-921; “Seventh Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, dated 6 July 2023 and notified on 7 July 2023, ICC-02/05-01/20-989 and “Eighth Registry Assessment Report on Victim Applications for Participation in Trial Proceedings”, dated 18 October 2023, ICC-02/05-01/20-1035.

<sup>13</sup> The VPRS detected that two applications authorised to participate at trial stage, namely a/25132/21 and a/10018/22, emanated from the same victim. It has therefore considered a/10018/22 as a duplicate of a/25132/21.

<sup>14</sup> Trial Chamber I, “First decision on the admission of victims to participate in trial proceedings”, 14 January 2022, ICC-02/05-01/20-556; “Second decision on the admission of victims to participate in trial proceedings”, 3 October 2022, ICC-02/05-01/20-761 (“Second Decision”); “Third decision on the admission of victims to participate in trial proceedings”, 11 November 2022, ICC-02/05-01/20-817; “Fourth decision on the admission of victims to participate in trial proceedings”, 1 February 2023, ICC-02/05-01/20-861; “Fifth decision on the admission of victims to participate in trial proceedings”, 10 March 2023, ICC-02/05-01/20-901; “Sixth decision on the admission of victims to participate in trial proceedings”, 10 May 2023, ICC-02/05-01/20-933; and “Seventh decision on the admission of victims to participate in trial proceedings”, 16 August 2023, ICC-02/05-01/20-1001; and “Eighth decision on the admission of victims to participate in trial proceedings”, 3 November 2023, ICC-02/05-01/20-1038.

<sup>15</sup> Trial Chamber I, “Decision on the Second Registry’s Request to Extend the Time Limit to Submit Victim Applications for Participation”, 16 May 2023, ICC-02/05-01/20-943, para. 12(a) and (c).

<sup>16</sup> 18 January 2021 Decision, para. 34.

14. The Registry submits the present observations pursuant to article 68(1) and (3) of the Rome Statute, rules 85 to 89 and 92 of the Rules of Procedure and Evidence, regulation 86 of the RoC, and regulations 107 to 109 of the Regulations of the Registry.

## V. Submissions

15. Applying the criteria set out in paragraph 16 of the 18 January 2021 Decision,<sup>17</sup> the VPRS has assessed each of the 127 Applications transmitted herewith under Group A as complete. In conducting its *prima facie* assessment in accordance with the Victim Application Procedure,<sup>18</sup> the VPRS confirms that each of the applicants in Group A meet the following criteria in establishing:

- i. The victim's identity;
- ii. The harm suffered; and
- iii. The causal link between the harm suffered and one or more of the crimes allegedly committed during an incident falling within the temporal, geographic and material parameters of the Case as described in the Confirmation Decision.<sup>19</sup>

*Observations in relation to criterion (i):*

16. In line with the Court's jurisprudence, indirect victims must establish the identity of both themselves and the direct victims as well as their respective kinship.<sup>20</sup>

<sup>17</sup> 18 January 2021 Decision, para. 16.

<sup>18</sup> *Id.*, para. 17.

<sup>19</sup> In accordance with the 20 May 2021 Decision (para. 47), the VPRS has categorised within Group A applicants who allege to have suffered personal harm by virtue of witnessing atrocities committed against other individuals in their community. This includes: a/25209/21; a/10073/22; a/10627/22; a/05391/23; a/05522/23; a/05570/23; a/05586/23; a/05587/23; a/05590/23; a/05597/23; a/05599/23; a/05600/23; a/05604/23; a/05605/23; a/05606/23; a/05607/23; a/05608/23; a/05617/23; a/05625/23; a/05626/23; a/05627/23; a/05629/23; a/05630/23; a/05631/23; a/05632/23; a/05633/23; a/05634/23; a/05635/23; a/05657/23; a/05660/23; a/05666/23; a/05668/23; a/05673/23; a/05678/23; a/05680/23; a/05682/23; a/05683/23; a/05684/23; a/05685/23; a/05687/23; a/05690/23; a/05691/23; a/05693/23; a/05696/23; a/05747/23; a/05749/23; a/05753/23; a/05758/23; a/05759/23; a/05761/23; a/05765/23; a/05769/23; a/05772/23; a/05774/23; a/05775/23; a/05780/23 and a/05781/23.

<sup>20</sup> See for instance, Appeals Chamber, *The Prosecutor v. Joseph Kony and Vincent Otti*, "Judgment on the appeals of the Defence against the decisions entitled 'Decision on victims' applications for

The VPRS has noted in the present case that in many instances, while applicants hold identity documents which display their full names and consequently their patrilineality, they do not possess other specific documents establishing kinship or the identity of the direct victims. In accordance with the Chamber's authorisation,<sup>21</sup> the VPRS considers that:

- any identity document displaying the full name of the applicant is sufficient to establish proof of identity of/ kinship with an applicant's father/grandfather;<sup>22</sup> and
- an applicant may qualify as indirect victim as a result of the harm suffered by:
  - (i) direct victims who are their siblings, and/or (ii) direct victims who are a child of the indirect victim when:
    - ) the direct victim's name is listed in the Prosecution Trial Brief,<sup>23</sup> and
    - ) (i) both the applicant's and the direct victim's name display the same patriarchal descent - in case of siblings -; or (ii) the direct victim's name displays the name of the applicant – in case of children.

17. Certain applications falling under Group A contain what appear to be minor discrepancies,<sup>24</sup> pertaining to *inter alia*: the applicant's date of birth, an inversion

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participation a/0010/06, a/0064/06 to a/0070/06, a/0081/06, a/0082/06, a/0084/06 to a/0089/06, a/0091/06 to a/0097/06, a/0099/06, a/0100/06", 25 February 2009, ICC-02/04-01/05-371, para. 36; and Pre-Trial Chamber II, *The Prosecutor v. Yekatom and Ngaïssona*, "Decision Establishing the Principles Applicable to Victims' Applications for Participation", 5 March 2019, ICC-01/14-01/18-141, para. 35.

<sup>21</sup> Emails from Trial Chamber I to VPRS on 22 December 2022 at 16:49 and on 12 October 2023 at 16:37.

<sup>22</sup> Unlike other naming conventions, which usually consist of first name and surname, the Arabic naming convention in print (i.e. in official documents) follows a system that consists of, *inter alia*: *Ism* (a given name), *Nasab* (parentage), and in some cases *Laqab* (epithet or surname). Therefore, the full name appearing on any official identification document intrinsically provides a proof of kinship for the patriarchal descent of any person.

<sup>23</sup> Prosecution, "Corrected Version of 'Prosecution's Trial Brief'", 5 January 2022, ICC-02/05-01/20-550-Conf-Exp-Corr ("Trial Brief"), annexes 11, 12, 17 and 23. A public redacted version of the Trial Brief was filed on 4 February 2022 (ICC-02/05-01/20-550-Corr-Red2).

<sup>24</sup> This includes: a/25209/21; a/10042/22; a/10073/22; a/10083/22; a/10086/22; a/10092/22; a/10354/22; a/10605/22; a/05556/23; a/05605/23; a/05622/23; a/05625/23; a/05627/23; a/05630/23; a/05634/23; a/05635/23; a/05667/23; a/05673/23; a/05681/23; a/05685/23; a/05689/23; a/05693/23; a/05696/23; a/05744/23; a/05753/23; a/05754/23; a/05755/23; a/05760/23; a/05761/23; a/05767/23; a/05768/23; a/05770/23; a/05775/23; a/05779/23 and a/05780/23. While there is a significant discrepancy between the

of the applicant's first and last name or the spelling of the applicant's name, or other such inconsistencies in the information provided which appear to be the result of inadvertent errors. In line with the Court's jurisprudence,<sup>25</sup> the VPRS applied in those instances a certain degree of flexibility and considered that the discrepancies presented in these applications do not call into question the overall credibility of the information provided by the respective applicants.

*Observations in relation to criterion (iii):*

18. Some applications appear to provide an inaccurate date of the alleged events,<sup>26</sup> or do not explicitly state specific dates<sup>27</sup> (omitting to specify either the day or the month of the alleged crimes,<sup>28</sup> and/or using expressions such as "in the summer 2004" or "the day of genocide on a Friday"<sup>29</sup>).

19. As the Registry has previously highlighted,<sup>30</sup> some victims face difficulties recalling the precise dates of the crimes allegedly committed due to the passage of time. In accordance with the 20 May 2021 Decision<sup>31</sup> and the Court's

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date of birth mentioned in the application form of a/10092/22 and the civil registration certificate appended to it, the applicant has provided an additional declaration of identity, signed by a local authority, in which the date of birth corresponds to the date indicated on the civil registration certificate. The VPRS considers therefore that the discrepancy between the dates of birth of the applicant is the result of a clerical error and that the identity of the applicant is sufficiently established.

<sup>25</sup> See for instance *Pre-Trial Chamber I, Prosecutor v. Al Hassan*, "Decision Establishing the Principles Applicable to Victims' Applications for Participation", 24 May 2018, ICC-01/12-01/18-37-tENG, para. 50 and references cited, *Pre-Trial Chamber II, The Prosecutor v. Yekatom and Ngaïssona*, "Decision Establishing the Principles Applicable to Victims' Applications for Participation", 5 March 2019, ICC-01/14-01/18-141, para. 34 and references cited, *Trial Chamber III, The Prosecutor v. Jean-Pierre Bemba Gombo*, "Decision on 270 applications by victims to participate in the proceedings", 25 October 2011, ICC-01/05-01/08-1862, para. 28, and *Trial Chamber VI, The Prosecutor vs. Bosco Ntaganda*, "Decision on victims' participation in trial proceedings", 6 February 2015, ICC-01/04-02/06-449, para. 46 and references cited.

<sup>26</sup> See for example a/05758/23; a/05760/23; a/05761/23; a/05762/23 or a/05775/23.

<sup>27</sup> This includes a/10073/22; a/10083/22; a/10086/22; a/10092/22; a/10605/22; a/10627/22; a/05178/23; a/05391/23; a/05621/23; a/05748/23; a/05752/23 and a/05754/23.

<sup>28</sup> See for example a/05621/23.

<sup>29</sup> See for example a/10605/22 or a/05748/23.

<sup>30</sup> Registry, "Second Registry Assessment Report and Transmission of Victim Applications for Participation in Pre-Trial Proceedings", 21 April 2021, ICC-02/05-01/20-358, paras 24-31. The issues with retrospective memory is compounded for victims who have suffered from a series of events, at different times and locations, over a long period of time.

<sup>31</sup> Pre-Trial Chamber II, "Decision on victim applications for participation, legal representation, leave to appeal and amicus curiae requests", 20 May 2021, ICC-02/05-01/20-398, para. 44.



jurisprudence,<sup>32</sup> the VPRS assessed these applications mindful of the specific circumstances around every individual application, as well as the general context of the events at the time at issue. Specifically, it individually considered the relevant applications' internal coherence in the overall context of the alleged acts. In each of these applications, the applicants described specific events that correspond with the present case record, such as the arrests or killings of community leaders listed in the Prosecution Trial Brief,<sup>33</sup> or provided other sufficiently detailed contextual descriptions that sufficiently date the events.<sup>34</sup>

20. The Registry will continue to assess all applications in its possession according to the criteria established by the Chamber<sup>35</sup> and will transmit all complete applications on a rolling basis.




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Marc Dubuisson, Director, Division of Judicial Services,  
on behalf of  
Osvaldo Zavala Giler, Registrar

Dated this 16 February 2024

At The Hague, the Netherlands

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<sup>32</sup> See for instance, Pre-Trial Chamber I, *The Prosecutor v. Al Hassan Ag Abdoul Aziz Ag Mohamed Ag Mahmoud*, "Second Decision on the Principles Applicable to Victims' Applications for Participation", dated 8 October 2018, ICC-01/12-01/18-146-tENG, paras. 18-22, and reference cited, Trial Chamber III, *The Prosecutor v. Jean-Pierre Bemba Gombo*, "Decision on 270 applications by victims to participate in the proceedings", 25 October 2011, ICC-01/05-01/08-1862, para. 24, and "Public redacted version of 'Decision on the tenth and seventeenth transmissions of applications by victims to participate in the proceedings'", ICC-01/05-01/08-2247-Red, 19 July 2012, para. 36, and Trial Chamber I, *The Prosecutor v. Laurent Gbagbo and Charles Blé Goudé*, "Decision on victims' participation status", 7 January 2016, ICC-02/11-01/15-379, para. 45 and references cited.

<sup>33</sup> See Trial Brief, annexes 11, 17 and 23.

<sup>34</sup> In these cases, the applicants provided contextual elements which match with the Prosecution Trial Brief. For instance, in relation to the Mukjar charges, applicants would describe the arrests of Fur males at checkpoints and during house-to-house searches (Trial Brief, paras 195, 341, and 345), the presence of Mr Abd-Al-Rahman or other alleged perpetrators (Trial Brief, para. 345), torture and inhumane conditions (Trial Brief, para. 196), as well as the execution of Fur men outside of Mukjar (Trial Brief, paras 198, 342, 346 and 36).

<sup>35</sup> 18 January 2021 Decision, paras. 16, 17.